



SCRUTINY BOARD (CHILDREN AND FAMILIES)

Meeting to be held in Civic Hall, Leeds, LS1 1UR on
Wednesday, 6th March, 2019 at 10.00 am

(A pre-meeting will take place for ALL Members of the Board at 9.45 a.m.)

MEMBERSHIP

Councillors

- H Bithell - Kirkstall;
- K Bruce - Rothwell;
- D Cohen - Alwoodley;
- P Drinkwater - Killingbeck and Seacroft;
- C Gruen - Bramley and Stanningley;
- J Illingworth - Kirkstall;
- W Kidger - Morley South;
- A Lamb (Chair) - Wetherby;
- J Lennox - Cross Gates and Whinmoor;
- K Renshaw - Ardsley and Robin Hood;
- R. Stephenson - Harewood;

Co-opted Members (Voting)

- Mr E A Britten - Church Representative (Catholic)
- Mr A Graham - Church Representative (Church of England)
- Mrs K Blacker - Parent Governor Representative (Primary)
- Ms J Ward - Parent Governor Representative (Secondary)
- Vacancy - Parent Governor Representative (SEN)

Co-opted Members (Non-Voting)

- Ms C Foote - Teacher Representative
- Ms H Bellamy - Teacher Representative
- Mrs A Kearsley - Early Years Representative
- Ms C Hopkins - Young Lives Leeds
- Ms D Reilly - Looked After Children and Care Leavers

Principal Scrutiny Adviser:
Angela Brogden
Tel: (0113) 37 88661

Produced on Recycled Paper

A G E N D A

Item No	Ward/Equal Opportunities	Item Not Open		Page No
1			<p>APPEALS AGAINST REFUSAL OF INSPECTION OF DOCUMENTS</p> <p>To consider any appeals in accordance with Procedure Rule 25* of the Access to Information Procedure Rules (in the event of an Appeal the press and public will be excluded).</p> <p>(* In accordance with Procedure Rule 25, notice of an appeal must be received in writing by the Head of Governance Services at least 24 hours before the meeting).</p>	
2			<p>EXEMPT INFORMATION - POSSIBLE EXCLUSION OF THE PRESS AND PUBLIC</p> <ol style="list-style-type: none"> 1. To highlight reports or appendices which officers have identified as containing exempt information, and where officers consider that the public interest in maintaining the exemption outweighs the public interest in disclosing the information, for the reasons outlined in the report. 2. To consider whether or not to accept the officers recommendation in respect of the above information. 3. If so, to formally pass the following resolution:- <p>RESOLVED – That the press and public be excluded from the meeting during consideration of the following parts of the agenda designated as containing exempt information on the grounds that it is likely, in view of the nature of the business to be transacted or the nature of the proceedings, that if members of the press and public were present there would be disclosure to them of exempt information, as follows:</p> <p>No exempt items have been identified.</p>	

3

LATE ITEMS

To identify items which have been admitted to the agenda by the Chair for consideration.

(The special circumstances shall be specified in the minutes.)

4

DECLARATION OF DISCLOSABLE PECUNIARY INTERESTS

To disclose or draw attention to any disclosable pecuniary interests for the purposes of Section 31 of the Localism Act 2011 and paragraphs 13-16 of the Members' Code of Conduct.

5

APOLOGIES FOR ABSENCE AND NOTIFICATION OF SUBSTITUTES

To receive any apologies for absence and notification of substitutes.

6

MINUTES - 23RD JANUARY 2019

1 - 8

To approve as a correct record the minutes of the meeting held on 23rd January 2019.

7

SCRUTINY INQUIRY - IS LEEDS A CHILD FRIENDLY CITY?

9 - 44

To consider key background information and supporting evidence from the Director of Children and Families linked to the third session of the Scrutiny Board's Inquiry and agreed thematic approach based around the five Children and Young People's Plan Outcomes.

8

WORK SCHEDULE

45 -
70

To consider the Scrutiny Board's work schedule for the 2018/19 municipal year.

9

DATE AND TIME OF NEXT MEETING

Wednesday, 24th April 2019 at 10.00 am (pre-meeting for all Board Members at 9.45 am)

THIRD PARTY RECORDING

Recording of this meeting is allowed to enable those not present to see or hear the proceedings either as they take place (or later) and to enable the reporting of those proceedings. A copy of the recording protocol is available from the contacts on the front of this agenda.

Use of Recordings by Third Parties – code of practice

- a) Any published recording should be accompanied by a statement of when and where the recording was made, the context of the discussion that took place, and a clear identification of the main speakers and their role or title.
- b) Those making recordings must not edit the recording in a way that could lead to misinterpretation or misrepresentation of the proceedings or comments made by attendees. In particular there should be no internal editing of published extracts; recordings may start at any point and end at any point but the material between those points must be complete.

SCRUTINY BOARD (CHILDREN AND FAMILIES)

WEDNESDAY, 23RD JANUARY, 2019

PRESENT: Councillor A Lamb in the Chair

Councillors H Bithell, K Bruce, D Cohen,
J Illingworth, W Kidger, J Lennox,
J McKenna, K Renshaw and
R. Stephenson

CO-OPTED MEMBERS (VOTING)

Mr E A Britten – Church Representative (Catholic)
Mrs K Blacker – Parent Governor Representative (Primary)

CO-OPTED MEMBERS (NON-VOTING)

Ms C Foote – Teacher Representative
Ms H Bellamy – Teacher Representative
Ms C Hopkins – Young Lives Leeds
Ms D Reilly – Looked After Children and Care Leavers

56 Appeals Against Refusal of Inspection of Documents

There were no appeals.

57 Exempt Information - Possible Exclusion of the Press and Public

There were no exempt items.

58 Late Items

There were no late items.

59 Declaration of Disclosable Pecuniary Interests

There were no declarations of disclosable pecuniary interests.

60 Apologies for Absence and Notification of Substitutes

Apologies for absence were received from Councillor Drinkwater and Councillor Gruen, with Councillor McKenna as substitute. Apologies were also

received from co-opted Members Jackie Ward, Anne Kearsley, Andrew Graham and Viv Bryden.

The Board also noted that, due to family circumstances, co-opted Member Viv Bryden has decided not to continue as the Board's Parent Governor (SEN) representative. Arrangements will therefore be made to fill this vacancy, and confirmed at a future meeting of the Board.

61 Minutes - 24th October 2018

RESOLVED – That the minutes of the meeting held on 24th October be agreed as a correct record.

62 The Impact of Child Poverty on Achievement, Attainment and Attendance - Tracking of Scrutiny Recommendations

The Head of Governance and Scrutiny Support and Director of Children and Families submitted a report that presented an update on the implementation of the recommendations arising from the previous Scrutiny inquiry into the impact of Child Poverty on Achievement, Attainment and Attendance.

The following were in attendance:

- Councillor Jonathan Pryor, Executive Member for Learning, Skills and Employment
- Councillor Lisa Mulherin, Executive Member for Children and Families
- Steve Walker, Director of Children and Families
- Sal Tariq, Deputy Director, Children and Families
- Phil Mellen, Deputy Director for Learning
- Sue Rumbold, Chief Officer for Partnerships and Health
- Tim Pouncey, Chief Officer for Resources and Strategy
- Dave Roberts, Financial Inclusion Manager

The status of recommendations were agreed as follows:

- Recommendation 1 – Not fully implemented (Progress made acceptable. Continue monitoring.)
- Recommendation 2 – Achieved.
- Recommendation 3 – Not fully implemented (Progress made acceptable. Continue monitoring.)
- Recommendation 4 – Not fully implemented (Progress made acceptable. Continue monitoring.)
- Recommendation 5 – Not fully implemented (Progress made acceptable. Continue monitoring.)
- Recommendation 6 – Not fully implemented (Progress made acceptable. Continue monitoring.)
- Recommendation 7 – Not fully implemented (Progress made acceptable. Continue monitoring.)

- Recommendation 8 – Not fully implemented (Progress made acceptable. Continue monitoring.)
- Recommendation 9 – Not fully implemented (Progress made acceptable. Continue monitoring.)
- Recommendation 10 – Not fully implemented (Progress made acceptable. Continue monitoring.)
- Recommendation 11 – Not fully implemented (Progress made acceptable. Continue monitoring.)
- Recommendation 12 – Not fully implemented (Progress made acceptable. Continue monitoring.)
- Recommendation 13 – Not fully implemented (Progress made acceptable. Continue monitoring.)
- Recommendation 14 – Not fully implemented (Progress made acceptable. Continue monitoring.)
- Recommendation 15 – Not fully implemented (Progress made acceptable. Continue monitoring.)

The following key points were also raised during consideration of this item:

- *Research with the University of Leeds.* Members queried the progress of research undertaken alongside the University of Leeds into the impact of child poverty, and were informed that the research report was expected to be completed by Easter 2019.
- *Outcomes Based Accountability (OBA) event.* The Board requested circulation of the feedback from the OBA event held in October 2018 with council officers, elected members and partners from across the city to inform a new child poverty strategy. Members were assured that a report summarising the findings would be submitted to the Child Poverty Impact Board (CPIB), and following this would be provided to the Board for consideration.
- *Points of contact for families.* Members were keen to understand how families were identified as requiring additional support from early help teams and were informed that the Children’s Centres work closely with the NHS Health Visitors, which together enable wider access to families across the city.
- *Free School Meals (FSM).* Members were provided with an update regarding new guidance for Universal Credit and FSM. Members also noted that there is some confusion between universal FSM up to year two, and eligibility beyond that point, and the impact this is likely to have on take-up for some families. Members felt that guidance could be explained more to parents, to ensure opt-in from all families who are eligible.
- *Holiday hunger.* Members were informed that a funding bid had recently been submitted to fund additional schemes for school holiday activities that provide a meal, following the success of schemes throughout the summer holidays and Christmas in 2018. There was a suggestion from the Director of Children and Families for the status of the recommendation to be changed to ‘achieved’, however Members felt that monitoring was necessary whilst the funding bid process was ongoing. Members were keen that schemes captured children who

may be experiencing poverty, but did not qualify for FSM, and were assured that activities were available to all families during the school holidays.

RESOLVED –

- a) That the contents of the report be noted.
- b) That the above status of recommendations be approved.

63 OfSTED Inspection Report

The Head of Governance and Scrutiny Support submitted a report that introduced the findings of the recent OfSTED inspection of Children's Services as presented to the Executive Board at its meeting on 19th December 2018.

The following were in attendance:

- Councillor Jonathan Pryor, Executive Member for Learning, Skills and Employment
- Councillor Lisa Mulherin, Executive Member for Children and Families
- Steve Walker, Director of Children and Families
- Sal Tariq, Deputy Director, Children and Families
- Phil Mellen, Deputy Director for Learning
- Sue Rumbold, Chief Officer for Partnerships and Health
- Tim Pouncey, Chief Officer for Resources and Strategy

The Executive Member for Children and Families introduced the report, noting the many years of hard work and paid testament to the social work teams working with families in Leeds. The Chair, on behalf of the Board, congratulated the Executive Members and Senior Officers present, along with all of the staff within the children and families directorate. Many Members joined the Chair in offering thanks and comments of support for the progress made to reach the 'outstanding' judgement.

Members commented that the only domain which achieved a 'good' rather than 'outstanding' rating in the OfSTED report was in relation to children looked-after and care leavers. Members requested more information around projects undertaken to improve this aspect, and were informed that the 'good' rating was largely due to the use of external residential placements which was being addressed. Members sought clarity as to whether the directorate work in partnership with Adult Social Care for care leavers for the transitional period leading up to and beyond the 25th birthday of a care leaver, and were assured that partnership work was ongoing.

RESOLVED – That the contents of the report and appendices be noted.

64 Performance update for March 2018 to September 2018

The Director of Children and Families presented a summary of performance information relating to outcomes for Leeds children and young people.

The following were in attendance:

- Councillor Jonathan Pryor, Executive Member for Learning, Skills and Employment
- Councillor Lisa Mulherin, Executive Member for Children and Families
- Steve Walker, Director of Children and Families
- Sal Tariq, Deputy Director, Children and Families
- Phil Mellen, Deputy Director for Learning
- Sue Rumbold, Chief Officer for Partnerships and Health
- Tim Pouncey, Chief Officer for Resources and Strategy

The Director of Children and Families introduced the report, informing the Board of the intention to share the recently updated service plan with the Board following agreement at Executive Board in March 2019.

Members discussed a number of matters, including:

- *Special Guardianship Orders*. Members sought more clarity on the Leeds approach to Special Guardianship Orders, and were informed that there is a large cost associated with the legal process, compared to kinship caring arrangements. However, Members were assured that both areas benefit from continued investment and are considered based on the needs of the child.
- *Number of parents who have had more than one child enter the care system*. Members noted that this indicator had only referenced mothers and that future reports should be reflective of both parents.
- *Young people who are NEET or 'not known'*. Members requested more information around the patterns for those who are NEET or 'not known', and were informed that some of the figures are expected to be impacted by the summer period between pupils being offered places at college or sixth form, and whether or not they enrol in September.
- *Persistent absence*. Members expressed concerns about the number of children in need who were persistently absent, and were assured that a range of initiatives were in place to address the issue, such as the Families First programme to encourage school attendance and support for education, and individual visits to pupils in secondary schools who are regularly absent.
- *Care Leavers*. Members enquired as to whether the affordable transport initiative set out in the report would be available to Care Leavers, and were informed that support is provided dependant on the needs of the individual, which will often but not always include affordable transport provision.
- *Exclusions*. There was some concern about the number of fixed term exclusions, which members heard was likely to, in part, be due to the reduction in permanent exclusions. Members felt that more support is necessary for schools, to ensure that they adhere to recently released national guidance for exclusions. Members heard that one school accounted for a large proportion of exclusions in the reporting period,

but that this school had now changed academy provider and the figures had significantly reduced.

RESOLVED – That the contents of the report be noted.

Councillors Stephenson and Renshaw left the meeting at 11:50 am during the discussion of this item.

65 Financial Health Monitoring

The Head of Governance and Scrutiny Support submitted a report that introduced the Financial Health Monitoring 2018/19 (Month 7) report presented to the Executive Board at its meeting on 19 December 2018.

The following were in attendance:

- Councillor Jonathan Pryor, Executive Member for Learning, Skills and Employment
- Councillor Lisa Mulherin, Executive Member for Children and Families
- Steve Walker, Director of Children and Families
- Sal Tariq, Deputy Director, Children and Families
- Phil Mellen, Deputy Director for Learning
- Sue Rumbold, Chief Officer for Partnerships and Health
- Tim Pouncey, Chief Officer for Resources and Strategy
- Simon Criddle, Head of Finance, Children and Families

The Chair requested that Items 10 and 11 be discussed together to allow for discussions around the financial health monitoring to feed into comments on the initial budget proposals.

RESOLVED – That the contents of the report and appendices be noted.

66 Initial 2019/20 Budget Proposals

The Head of Governance and Scrutiny Support submitted a report that introduced details of the initial 2019/20 budget proposals presented to the Executive Board at its meeting on 19 December 2018.

The following were in attendance:

- Councillor Jonathan Pryor, Executive Member for Learning, Skills and Employment
- Councillor Lisa Mulherin, Executive Member for Children and Families
- Steve Walker, Director of Children and Families
- Sal Tariq, Deputy Director, Children and Families
- Phil Mellen, Deputy Director for Learning
- Sue Rumbold, Chief Officer for Partnerships and Health
- Tim Pouncey, Chief Officer for Resources and Strategy
- Simon Criddle, Head of Finance, Children and Families

The Chief Officer for Resources and Strategy introduced the initial budget proposals and the Board noted the context of the projected overspend within the 2018/19 C&F budget and the continuing challenges for 2019/20 which were planned for – inflation, particularly pay inflation; and demand and demography challenges associated with children looked after and transport.

Members discussed a number of matters, including:

- *Funding provision for SEND.* Members expressed concerns around the level of funding available to support children with special educational needs and disabilities. Members heard that following recognition from the government that the High Needs Block was significantly underfunded, some additional funding was received in December 2018. However, Members heard that the funding was only confirmed for 2018/19 and 2019/20, with £1.76m allocated to each year. Whilst noting that the Department of Education was complimentary in terms of how the High Needs Block had been managed in Leeds, no further funding commitment had been forthcoming.
- *External Legal Dispersement costs.* There was some discussion around the use and cost of external legal dispersement costs. It was noted that the use of the West Yorkshire Legal Framework in future would aim to achieve a reduction in external legal costs – which were dependent on the complexity of the cases dealt with by external legal service suppliers.

RESOLVED –

- (a) That the 2019/20 budget proposals as presented be noted.
- (b) That the Board’s comments are reflected as part of the Scrutiny submission to Executive Board for its consideration.

67 Best Council Plan Refresh 2019/20 - 2020/21

The Head of Governance and Scrutiny Support submitted a report that introduced the Executive Board report from 19th December 2018, presenting proposals to refresh the Best Council Plan for the period 2019/20 – 2020/21.

The following were in attendance:

- Councillor James Lewis, Executive Member for Resources and Sustainability
- Tim Rollett, Intelligence and Policy Manager

The Executive Member for Resources and Sustainability introduced the item, informing the Board that the priorities for 2019/20 – 2020/21 had largely remained the same, with the addition of the recently developed Inclusive Growth Strategy.

The Chair made particular reference to the recommendation put forward by Scrutiny last year in terms of making ‘supporting healthy, active lifestyles’ a Best Council Plan priority or city-wide obsession in accordance with existing

efforts to develop a sustainable whole systems approach towards physical activity for Leeds. Other Members also supported the suggestion that 'active lifestyles' should be a future relentless focus which therefore warrants more prominence as part of the Best Council Plan.

Discussion identified the challenges which prevented the take up of activities – such as cost, access and availability – and the disparity of leisure centre/activity provision across the city, particularly in areas of high housing density.

Members also noted the importance of good air quality in the more deprived areas of the city when 'free' forms of exercise, such as walking and running outside, are encouraged. The Executive Member for Resources and Sustainability noted the introduction of the Clean Air Zone, to address the environmental issues with outdoor activity, along with the Council's commitment to investing in leisure centres, and suggested that the Health and Wellbeing Strategy could be more prominent in the plan. The Board also identified the need for a review to better communicate the Health and Wellbeing Strategy and to seek to identify and address the barriers to activity.

RESOLVED –

- (a) That the Best Council Plan Refresh initial proposals be noted.
- (b) That the Board's comments are reflected as part of the Scrutiny submission to Executive Board for its consideration.

Councillors Cohen and Kidger left the meeting at 12:20pm during discussion of this item.

68 Work Schedule

The Head of Governance and Scrutiny Support submitted a report which invited Members to consider the Board's Work Schedule for the remainder of the current municipal year. In doing so, Members agreed to hold an additional meeting of the Board and for this to be scheduled for 24th April 2019 at 10 am. At that stage, the Chair advised that the need to also hold a meeting in May was still yet to be determined.

RESOLVED –

- (a) That the outline work schedule, as presented, be agreed.
- (b) That an additional meeting of the Board is scheduled for Wednesday 24th April 2019 at 10.00 am.

69 Date and Time of Next Meeting

Wednesday, 6th March 2019 at 10.00 am (pre-meeting for all Board Members at 9.45 am).
(The meeting concluded at 12:45 pm).

Report of Head of Governance and Scrutiny Support

Report to Scrutiny Board (Children and Families)

Date: 6th March 2019

Subject: Scrutiny Inquiry – Is Leeds a child friendly city?

Are specific electoral Wards affected? If relevant, name(s) of Ward(s):	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Are there implications for equality and diversity and cohesion and integration?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Is the decision eligible for Call-In?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information? If relevant, Access to Information Procedure Rule number: Appendix number:	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No

1 Introduction

- 1.1 At its initial meeting in June 2018, the Scrutiny Board agreed to adopt a thematic approach this year and undertake an inquiry based on the question ‘is Leeds a child friendly city?’ seven years on from the introduction of Child Friendly Leeds.

- 1.2 The Board agreed to theme its inquiry sessions around the five outcomes set out within the Leeds Children and Young People Plan, with particular consideration given to how much the Council and partners have progressed towards delivering each outcome in relation to the following cohorts:
 - All children
 - Vulnerable Children
 - Looked After Children

- 1.3 Today’s meeting will be focusing on the two remaining CYPP outcomes, which are:
 - Children and young people are safe from harm
 - Children and young people enjoy healthy lifestyles

- 1.4 Key background information and supporting evidence relating to the above CYPP outcomes has been provided to the Scrutiny Board and is set out within the attached reports by the Director of Children and Families.

2. Recommendations

- 2.1 Members are asked to consider the attached reports of the Director of Children and Families in relation to its ongoing inquiry.

3. Background papers¹

3.1 None used

¹ The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.

Report of Director of Children and Families

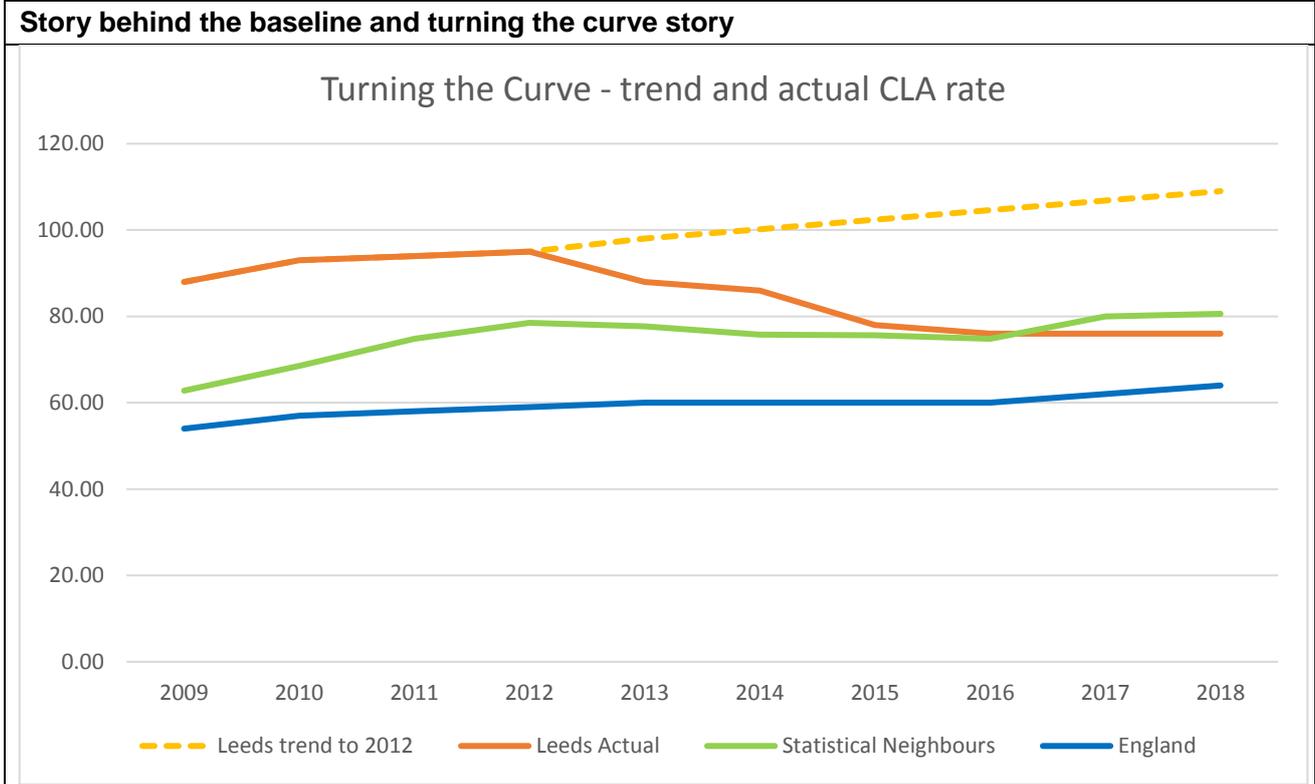
Report to Scrutiny Board (Children and Families)

Date: 6th March 2019

Subject: Scrutiny inquiry - is Leeds a child friendly city?



<p>Outcome:</p> <p>Children and young people are safe from harm</p>	<p>Focus areas:</p> <p>To safely and appropriately reduce the need for children to be looked after in Leeds</p>
--	--



The graph above, from national Department for Education (DfE) data, shows very clearly that Leeds has 'turned the curve' and has successfully moved from a trend of a rising number and proportion of children needing to be looked after in the city. If the trend from 2009 to 2012 had continued as it had the proportion of Leeds children who needed to be looked after would have continued to rise, as indeed it has in the most of the rest of the country in the last five years. If the previous trend had continued over 100 per ten thousand children in the city would have been looked after – over 1% of the child population or over 1,800 children looked after – much higher than the actual figure in late January of 1,281. This means that the changes to the local child welfare system have helped over 500 (539) more children to remain safely at home with their families. Instead, collective action by the whole city has made a difference and together, the proportion of children looked after has been safely reduced. As the graph shows, this progress was made between 2012 and 2016, and since then the rate has been stable at 76 per ten thousand in each of the last three years. Whilst this is a challenge it is important to contrast this with the continued rises seen in similar areas (OFSTED Statistical Neighbour

Authorities) and across England as a whole. Furthermore it is important to note that sustaining stable rates is an achievement in the context of increasing deprivation in the city as a whole, rising rates of child poverty and population growth in Leeds that is centred on the most deprived, highest need neighbourhoods.

Summary of the journey

Narrative/key milestones

The progress made in this crucial area of children’s services’ work – one of the ‘Three Obsessions that are the top priorities of the Children and Young People’s Plan - has been due to improvement in children’s services, supported by concerted whole Council and cross-city work to improve the life chances of the most vulnerable children and families in the city. Leeds approach to improvement has been to reform and improve the whole child welfare system – from early help to leaving care services, recognising that in an interdependent system all elements need to function well together in order to make progress. Much of this has been reported over recent years to the Board so this section will highlight what we believe to be the main strategic milestones in this improvement journey:

- *‘Outstanding’ Leadership:* in 2010 the Council implemented new political and strategic leadership for children’s services, bolstered by improved support from across the local political parties as well as the then new Chief Executive and Corporate Leadership Team. OfSTED rated the local leadership of officers and politicians as ‘outstanding’ in both 2015 and 2018 and have praised its impact on practice and services. This continues to develop and strengthen – recent examples include the creation of Elected Members working as Children’s Champions for each Children’s Home and new training from care leavers for Elected Members on the Corporate Parenting Board.
- *Stronger Local Partnerships:* improving joint working with important local services and professionals e.g. in schools, NHS and the Police has been vital for progress, both strategically and in day to day work. Better frontline relationships, trust and cooperation is vital in dealing every day with calls to the Front Door and in work with children and families. At a strategic level the investment of local partners has been invaluable – for example schools continue to provide over £4m for cluster working; the NHS has invested £1M in Mindmate SPA, mental health support and services to reduce ‘repeat removals; the Police have invested in Safer Schools officers and support for Families First; and Adults and Health have invested in the new Intensive Positive Behaviour Support Service to reduce the need for children with the most complex needs to enter residential care. In addition Leeds has retained its Local Children’s Safeguarding Board (now Partnership or LSCP) and its experienced independent Chair and has continued to provide strong support for safeguarding across Leeds.
- *Creating a citywide focus on children:* in addition to the large scale support and investment of statutory partners the creation of Child Friendly Leeds in 2012, and the continued high profile cross-council priority of making Leeds a Child Friendly City has unlocked huge support from business, communities and individuals. This support ranges from mentoring to apprenticeships to Christmas gifts to events to a hundred other acts of support both large and small that continue to make a difference to children across the city.
- *Developing a skilled and stable workforce:* in 2011 Leeds had huge problems within the social work workforce. Around 25% of social workers were temporary agency staff. Agency costs peaked in 2011/12 at over £4.8M. Changes in social worker led to instability in care for children and families and limited teamwork, learning and development within the service. A concerted strategy of support, investment and development has completely reversed this trend. In the latest national data Leeds was ranked 1st (best – out of 152 Local Authorities) in the country for social work vacancies, 4th best for the proportion of agency staff and 18th best for social work turnover. The impact of this work has been praised by OfSTED in 2015 and 2018; avoided costs of over £18M on agency fees over five years and led to the Workforce Development team winning a national award in 2018 as has avoided
- *Embedding restorative ways of working:* the Leeds Children and Young People’s Plan, and the entire Leeds strategy has been based around

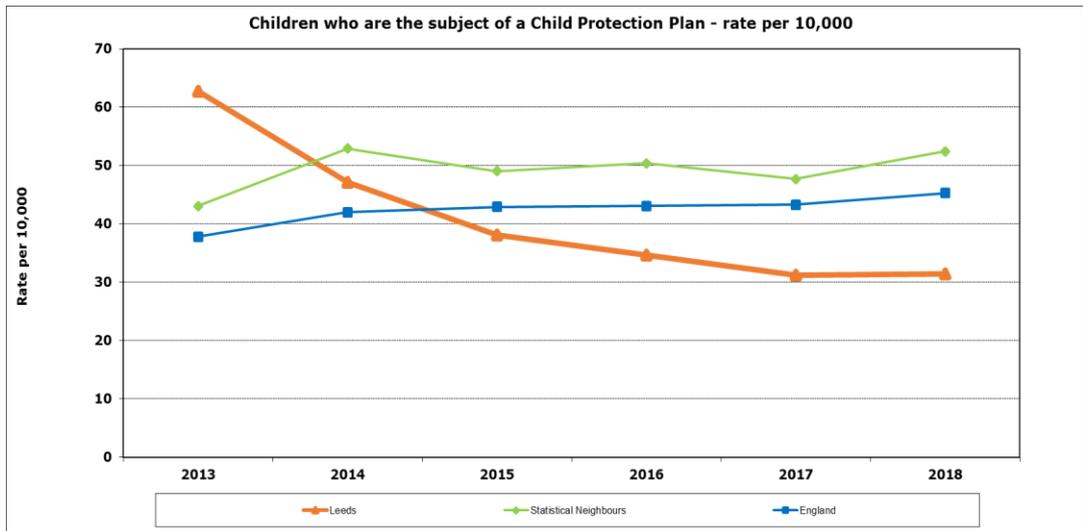
restorative practice. This approach seeks to work *with* and to build and rebuild relationships – working in new ways with children and families and new ways within organisations. The restorative approach has been praised and supported by central government, winning over £15M of Innovation Programme funding for Leeds. This has led to the creation of the UK’s largest Family Group Conference (FGC) Team; internationally leading practice in the use of FGCs to deal with domestic violence and as an alternative to the use of Child Protection plans; and has been praised and recognised by both inspectors and through academic evaluations and national awards.

- *Improving front line practice:* improving the quality of front line practice is fundamental to improving outcomes and Leeds has continued to support social workers and the wider workforce with some of the best professional development, supervision and practice development in the country. This includes close working with national experts in academia and the profession, for example a major programme in 2013 with Professors Stein and Beihal; the Leeds Innovation Programmes which have supported restorative training and the development of the Leeds Practice Model; the roll-out of the Early Help Qualification across the city; the implementation of Advanced Practitioners to support front line social work teams and a huge range of other activities. Inspection shows the impact of this work – in 2018 OfSTED noted that ‘social work is flourishing’ in Leeds.
- *Investing in Early Help:* research shows the need to invest in Early Help to meet the needs of children and families most effectively before problems have the chance to escalate. In contrast to many areas Leeds has protected investment whilst across the country ‘Sure Start’, youth service and family support services are cut and closed. Leeds has retained a full network of 56 Children’s Centres, fully integrating early years and Health Visitor services within the centres. Clusters of schools and services continue to be supported and funded across the whole city, and continue to benefit from investment and innovation such as the ‘Restorative Early Support Teams’ funded through the Innovation Programme in high need areas of the city. The joint NHS and Council ‘Future in Mind’ strategy has created Mindmate SPA and improved support in schools. Leeds’ Families First service is recognised as a national leader in the ‘Troubled Families’ programme, consistently exceeding targets for support and impact, helping win continued investment and support from the government for both Earned Autonomy reform and the creation of the Family First Hubs and the multimillion pound ‘Stronger Families’ programme.
- *Reforming the ‘Front Door’ to social work:* the Duty and Advice Team – the ‘Front Door’ to social work has remained a central focus for improving practice, joint working and outcomes. Failings in this area were crucial to the ‘inadequate’ judgements in the late 2000s for Leeds services, and the concerns of inspectors that children had been left at risk. As such at every stage of our improvement journey the Front Door has been an important element of reform and innovation. The Front Door is now managed by a social work team supported by Police, NHS, and education staff as well as Early Help Practitioners, Victim Support, administrative support and 5 managers. Responding to domestic violence is a big priority, reflecting the importance of this problem for the city. There is now a Daily Domestic Violence Meeting to organise a shared response from all agencies. Schools and GPs are notified of lower risk cases, ensuring information is shared more appropriately and effectively. Decision-making is effective and swift, as confirmed by both OfSTED inspection as well as a multi-agency weekly review where decisions are quality assured by senior managers.
- *Permanence:* whilst much of the focus of reducing the need for children to be looked after in Leeds is on preventing entry to care, helping children move on from care as safely and swiftly as possible is equally important. This too is an area of considerable progress. Examples include: improved support for the use of Special Guardianship and Adoption for example through Mockingbird Hubs to provide peer support to carers and improved financial and practice support; Leeds has led the development of the first Regional Adoption Agency; the development of MST-FIT homes which provide intensive

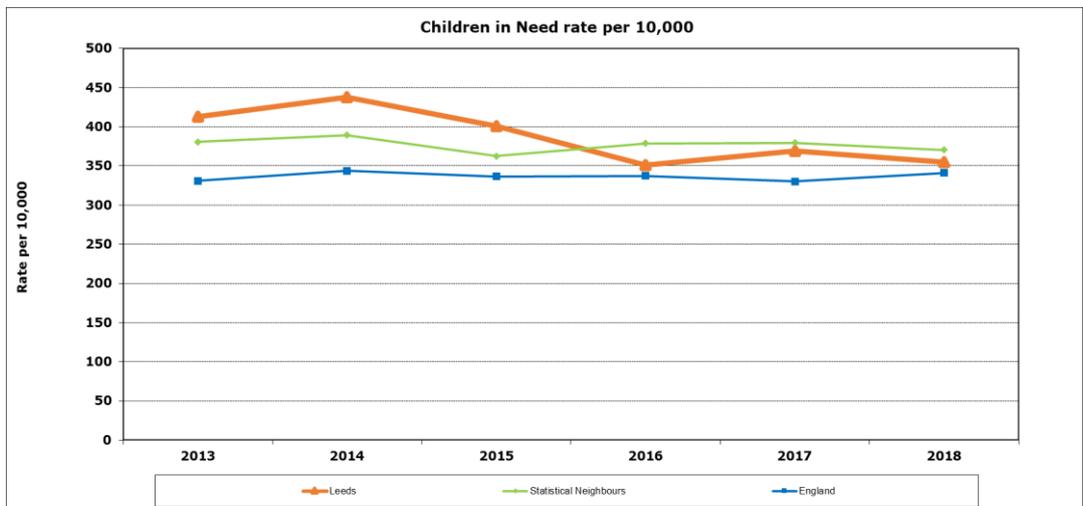
therapeutic support to both children and families to aid reunification and exit from care; improved oversight of permanence planning by reviewing officers and senior managers through the Permanence Panel.

Performance measures 2011 to 2018

Wider measures of progress in safely and appropriately reducing the need for statutory social work intervention can be seen below. Firstly, the significant and sustained reduction in the proportion of children subject to a child protection plan. In 2013 Leeds was well above Statistical Neighbours and the national average. By 2018 the rate in the city had been halved, meaning Leeds was now well below benchmarks. Audits and reviews have been undertaken to ensure that this reduction is safe and that children and families are being supported effectively without the need for this serious intervention into family life.



More broadly, the proportion of children in need (which includes all children and young people who are supported by statutory social work through an ongoing assessment, Child In Need Plan, Child Protection Plan or are Looked After) shows a similar trajectory, if less marked than in the 'curves' for children looked after and those with a CP Plan. This again shows that better early help is preventing the need for social work intervention and where it is needed better social work support is resolving problems more quickly. This final curve show Leeds above benchmarks in 2013 but by 2018 Leeds is below the rate for Statistical Neighbours and close to the national trend, which should still be seen as a success considering Leeds is relatively more deprived and higher need than the national norm.



Additional supporting Evidence 2011 to 2018	<p>OfSTED inspection reports provide a clear record of the improvement journey in Leeds:</p> <p>https://reports.ofsted.gov.uk/provider/44/383</p> <p>DfE national and data on Leeds, with comparison to Statistical Neighbour, regional and national benchmarks are all available in the 'Local Authority Interactive Tool':</p> <p>https://www.gov.uk/government/publications/local-authority-interactive-tool-lait</p>
Next stage of our journey	
Future aspirations	The obvious concern is to reinvigorate our work to 'Turn the curve' – for the past three years the proportion of children who are looked after in Leeds has remained the same – 76 per ten thousand.
Challenges/ barriers	<p>There are a range of significant barriers to progress:</p> <ul style="list-style-type: none"> • Continued population growth forecast for the city – an estimated 10% over the next decade, centred on higher need deprived neighbourhoods; older age groups that traditionally require different and more intensive support and care; and Black and Minority Ethnic communities where language and culture differences can make effective practice and relationship building more challenging. • Rising deprivation in the city, and its impact on the resilience, capacity and needs of children and families. Leeds has improved its strategic response to rising poverty through the Child Poverty Impact Board which began its work in 2018, with leadership from Elected Members and senior representatives from across the city. • Continuing challenges in the wider educational and health outcomes for vulnerable learners – there continue to be major gaps for the most deprived communities in Leeds and this limits life chances and increases demand for children's services support. • Continued austerity places significant pressures on both Council and partner budgets. Whilst Leeds has successfully protected children's services from the significant reductions seen elsewhere this will become increasingly difficult in future years. • Continuing to develop joint responses to new safeguarding risks for children and young people. The MACE (Multi-Agency Child Exploitation) arrangements between the Police, Council and other local partners. This group leads work to support the most vulnerable and at risk children and young people such as those affected by sexual or criminal exploitation and those who repeatedly go missing. The group have worked closely with Elected Members and other local leaders to make good progress to date but more work is needed.

This page is intentionally left blank

Report of Director of Children and Families

Report to Scrutiny Board (Children and Families)

Date: 6th March 2019



Subject: Scrutiny inquiry - is Leeds a child friendly city?

Outcome: Children and young people enjoy healthy lifestyles	Focus area: Children and young people's alcohol and drugs
--	---

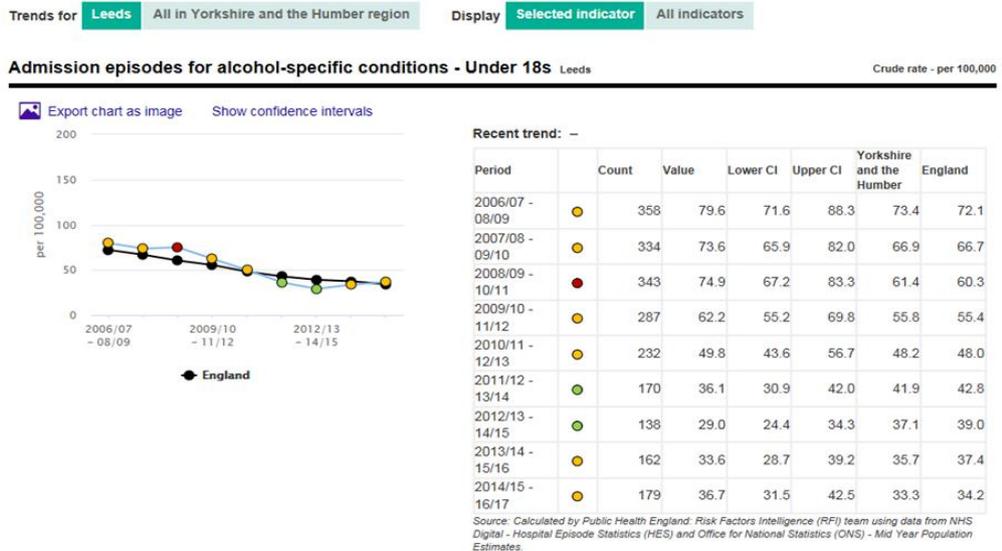
Story behind the baseline and turning the curve story

Alcohol consumption by under 18's is a national and local problem and one that affects the health of young people while also causing issues for wider society. In 2016, national data showed 44% of secondary school aged young people reported ever having had an alcoholic drink, this is down slightly on the 2011 figure of 45% but up on the 2014 figure of 38%. This is lower than the Leeds self-reported alcohol consumption by secondary school pupils of 70% in 2011, 55% in 2014 and 48% in 2016. Leeds 2017/18 figure shows a slight increase to 49% of secondary school age pupils reporting every having had an alcoholic drink. Alcohol contributes to 5% of young people's deaths and the UK has the highest rates of teenage alcohol related injuries in Europe. The most commonly used illegal drug nationally and in Leeds is cannabis with Leeds having higher than average number of young people in treatment for cannabis use. Class A drug use such as heroin, crack cocaine etc. has declined in young people over the last few decades and is minimal.

Summary of the journey

Narrative/key milestones	<ul style="list-style-type: none"> • Drug and alcohol services for the city were recommissioned in July 2015 from Forward Leeds which takes an all-age approach and creates a more joined up service than previously. 211 young people accessed Forward Leeds Young People's Drug and Alcohol Treatment service in 2017/18. The number of young people in specialist substance misuse services has shown a slight downward trend since 2013 which is in line with national trends. Forward Leeds data shows the most common reasons for young people entering treatment in Leeds and nationally are alcohol and cannabis misuse, with more young men entering treatment than young women. •The Drug and Alcohol Management Board oversees the all age Drug and Alcohol Strategy and Action Plan, which includes significant actions to encourage young people to make healthier choices around drugs and alcohol. The young people's element of the Drug and Alcohol Strategy and Action Plan is directed and managed by the Young People's Drug and Alcohol Partnership group, Chaired by the Youth Offending Service Manager and attended by partners across Leeds City Council, NHS, Police, Third Sector and Forward Leeds . •Through work since 2011 LTHT has now adopted an Under 16's A&E Pathway, screening all young people attending A&E for alcohol or drug related injury/illness and automatically referring them to Forward Leeds and this has significantly increased referrals from A&E. Due to the recommissioning of the Drug and Alcohol Service, referral data is only available from 2015, when 17 young people received a referral from A&E, in 2017 the number of referrals increased to 63 young people.
--------------------------	---

Performance measures 2011 to 2018



As with national trends there has been a decrease in rates of under 18s alcohol specific hospital admissions since 2011. In Leeds this reduction was from 62.2 admissions per 100,000 in 2009/10 -2011/12 to 36.7 per 100,000 in 2014/15 – 2016/17 (the most recent data available).

Females and young people from inner South and East Leeds have higher rates of alcohol related admissions. Hospital admission rates need to be treated with caution as the numbers are very small.

The My Health My School Survey captures the lifestyle choices of children and young people and shows that a growing number of school age young people in Leeds are choosing not to drink alcohol in line with national trends.

30% of secondary school age young people reported that they have never had an alcoholic drink in 2011/12 and this has increased steadily to 50.9% in 2017/18. Of Year 11s who drink, the proportion who report drinking 2/3 times per week has declined from 8% (2011/12) to 3.2% (2017/18). However, the proportion who report drinking to get drunk has increased slightly from 13.3% (2011/12) to 15.7% (2017/18) indicating that some young people are still at risk of alcohol related harm.

The proportion of Year 11's who report ever having taken illegal drugs fluctuates yearly around 20% and shows no clear pattern.

Additional supporting evidence 2011 to 2018

Data from the My Health My School survey show the changing patterns of young people's alcohol and drug use over the last 7 years.

I have never had a drink of alcohol

	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18
Primary	57.7%	61.5%	67.0%	72.2%	73.3%	73.3%	76.7%
Secondary	30.0%	30.2%	44.9%	50.2%	52.7%	52.0%	50.9%
Y11	12.0%	14.6%	18.3%	24.1%	21.3%	27.8%	24.6%
Overall	45.2%	49.9%	57.6%	62.9%	64.2%	64.4%	64.6%

I drink every day (of those that drink alcohol)

	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18
Primary	0.5%	0.3%	0.1%	0.2%	0.4%	0.2%	0.1%
Secondary	1.1%	1.3%	0.9%	0.8%	0.7%	0.7%	0.9%
Y11	1.6%	1.7%	1.3%	1.6%	1.0%	1.7%	1.6%
Overall	0.8%	0.7%	0.4%	0.5%	0.5%	0.4%	0.5%

Ever used illegal drugs or glues, gases and solvents as drugs

	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18
Primary							
Secondary	9.4%	14.4%	7.7%	7.4%	5.0%	7.42%	6.8%
Y11	18.6%	27.9%	17.3%	15.8%	14.7%	20.1%	21.4%
Overall							

While there has been some fluctuation, the data shows a downward trend in both alcohol and drug use.

Universal	<p>Universal Prevention: Alcohol awareness training has been delivered to over 250 of the children’s workforce including staff from schools, social care, youth offending, ambulance service, children’s homes and foster carers. Staff are trained to give brief advice to young people around alcohol using the locally developed Under 18’s Pocket Guide to Alcohol tool. Training was also delivered around parental drug and alcohol misuse to all members of Early Start teams and is ongoing. Since 2011 evidence has been gathered through a Needs Assessment on young people and alcohol and a literature review on effects of cannabis misuse. A wide range of social marketing has taken place including Leeds Best Summer campaign, Leeds City College alcohol campaign and under 18’s Know Your Risk’s campaign linked to Alcohol Awareness week.</p> <p>The Healthy Schools programme (a whole school approach to improving wellbeing) includes Drugs, Alcohol and Tobacco across 10 school improvements strands within the PSHE Theme. Schools use the self-review tool to review strengths and areas to improve. Across the city, 214 schools are engaged, 71 have self-validated and 36 assessed.</p>
Vulnerable	Forward Leeds provides an extensive targeted early intervention and prevention service working in Alternative Education settings and with targeted young people in schools. Vulnerable groups such as young offenders and young people at risk of CSE show high numbers of referrals into treatment due to proactive efforts by FL and partners.
Children looked after	The Forward Leeds service prioritises working with children looked after and Alcohol and Cannabis awareness training is delivered for their care staff including foster carers.
Next stage of our journey	
Future aspirations	Young people and families cannabis awareness training has been successfully developed in 2018 and is being rolled out due to high demand from the children’s workforce. The “Highs of Leeds” young people’s cannabis awareness campaign will be rolled out further in 2019/20. As Health Education is planned to be mandatory in schools from September 2020, the opportunity to improve the quality of the provision and impact of drug and alcohol education will be a key focus for schools and settings.
Challenges/barriers	Key barriers include the difficulties of gathering reliable data on young people’s drug and alcohol use, the increased strength of cannabis and normalisation of cannabis use in society and increased access to drugs by young people on the web.
Supporting evidence	
<p>The health and social effects of nonmedical cannabis use, World Health Organization (2016) http://www.who.int/substance_abuse/publications/msbcannabis.pdf</p> <p>Smoking, Drinking and Drug Use Among Young People in England (2016) https://digital.nhs.uk/data-and-information/publications/statistical/smoking-drinking-and-drug-use-among-young-people-in-england/2016#resources</p>	

This page is intentionally left blank

Report of Director of Children and Families

Report to Scrutiny Board (Children and Families)

Date: 6th March 2019



Subject: Scrutiny inquiry - is Leeds a child friendly city?

<p>Outcome: Children and young people enjoy healthy lifestyles</p>	<p>Focus areas: Children and young people’s physical activity</p>
---	--

Story behind the baseline and turning the curve story

Physical activity is not only essential to maintaining a healthy weight but also to the wider mental and physical health of children and young people. Physical activity in children is crucial in maintaining cardiovascular health, achieving high peak bone mass and to emotional wellbeing. It can improve educational attainment and increase self-esteem and confidence in children.

The recent 2018 Sport England Active Lives Children’s survey data shows that nationally only 17.5% of children and young people (1.2m) are meeting the current Chief Medical Officer guidelines of taking part in sport and physical activity for at least 60 minutes every day. 32.9% (2.3m) do less than an average of 30 minutes a day.

Leeds My Health My School survey data is not directly comparable with the national survey as it measures young people who are active for 30 minutes or more a minimum of 7 times per week. In 2017/18, 68% of Leeds school age children reported being active for 30 minutes or more 7 times or more per week.

Summary of the journey

<p>Narrative/key milestones</p>	<ul style="list-style-type: none"> • Work to raise awareness of the importance of tackling inactivity led to Leeds Health and Wellbeing Board adopting “more people more active more often” as a priority in 2016. • Both the Sports and Active Lifestyle Board, co-chaired by Public Health and a local volunteer with a background in sports development, and also the Children’s Physical Activity Steering group, chaired by Public Health, bring together key partners from Leeds City Council, NHS, universities, Sports Federation, Leeds United, Leeds Rugby and Leeds Cricket Foundations Dance Partnerships, schools and clusters to support joint action to tackle inactivity. • The PE and School Sports Premium which began in 2012 enabled Leeds to develop the Active Schools Plus programme which currently provides a traded offer for Leeds primary schools. This followed a significant cut to central Government funding for the Schools Sports Partnership in 2011. • The Leeds Healthy Schools programme supports schools to review strengths and identify areas for improvement across 10 school improvement strands, including a focus on physical activity. 214 schools (78%) across Leeds are engaged in the Healthy Schools programme. The
---------------------------------	---

	<p>Active Schools + service promotes a sustainable system through developing models with schools to support the delivery of high quality physical activity, PE and sport. 114 primary schools have bought into the Active Schools + service.</p> <ul style="list-style-type: none"> The environment children live in is key to their health and wellbeing and since 2011 which has resulted in the Planning and Design for Health and Wellbeing group being established bringing public health, planning and highways together for joint action. A set of key principles to prioritise active neighbourhoods, green space and connected communities has been developed in 2018 to influence new housing developments and regeneration projects. These principles are also being included in some Masterplan Planning Briefs. The aim is to create housing and neighbourhoods in Leeds that support children and families to have healthy, active lifestyles particularly in disadvantaged communities. The Bikeability programme has been ongoing between 2011 and 2018, improving children's cycling proficiency, plus major investment in cycling infrastructure has grown in recent years. Access to traffic free cycling for children is important for children to build skills and confidence and work to influence partners to allow access to and encourage cycling in parks has been underway since 2014. 																																								
<p>Performance measures 2011 to 2018</p>	<p>Physical activity levels are challenging to measure and no standardised measures have been developed yet. The Leeds My Health My School survey data for physical activity from 2011/12 is directly not comparable to 2017/18 due to a minor change to the question wording in 2013/14. However the survey does provide a relatively robust measure of children's self-reported physical activity which shows that in 2017/18, 76% of primary school aged children and 60% of secondary school aged children report doing at least 30 minutes of physical activity 7 or more times per week.</p> <p>Physically active for 30 minutes or more at least 7 times per week</p> <table border="1" data-bbox="395 1211 1394 1451"> <thead> <tr> <th></th> <th>2011/12</th> <th>2012/13</th> <th>2013/14</th> <th>2014/15</th> <th>2015/16</th> <th>2016/17</th> <th>2017/18</th> </tr> </thead> <tbody> <tr> <td>Primary</td> <td>46.0%</td> <td>43.4%</td> <td>74.1%</td> <td>75.2%</td> <td>76.9%</td> <td>76.9%</td> <td>75.9%</td> </tr> <tr> <td>Secondary</td> <td>33.6%</td> <td>33.7%</td> <td>60.2%</td> <td>60.6%</td> <td>58.9%</td> <td>60.5%</td> <td>60.0%</td> </tr> <tr> <td>Y11</td> <td>26.3%</td> <td>24.4%</td> <td>50.5%</td> <td>50.9%</td> <td>39.9%</td> <td>46.5%</td> <td>44.6%</td> </tr> <tr> <td>Overall</td> <td>40.5%</td> <td>39.8%</td> <td>68.2%</td> <td>69.0%</td> <td>68.9%</td> <td>70.1%</td> <td>68.5%</td> </tr> </tbody> </table> <p>Survey changed in 2013/14</p> <p>A physical activity health needs assessment was undertaken in 2016 in order to examine activity levels in Leeds from birth to 18 years and an in depth analysis of the 2016/17 MHMS data was carried out indicating that:</p> <ul style="list-style-type: none"> - Only 39% of secondary school age girls achieved at least 7 hours of physical activity per week compared to 54% of boys. - Fewer children from deprived Leeds (54%) achieve the recommendation compared to those from non-deprived Leeds (64%) at primary school age but no significant difference is found at secondary school age. 		2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	Primary	46.0%	43.4%	74.1%	75.2%	76.9%	76.9%	75.9%	Secondary	33.6%	33.7%	60.2%	60.6%	58.9%	60.5%	60.0%	Y11	26.3%	24.4%	50.5%	50.9%	39.9%	46.5%	44.6%	Overall	40.5%	39.8%	68.2%	69.0%	68.9%	70.1%	68.5%
	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18																																		
Primary	46.0%	43.4%	74.1%	75.2%	76.9%	76.9%	75.9%																																		
Secondary	33.6%	33.7%	60.2%	60.6%	58.9%	60.5%	60.0%																																		
Y11	26.3%	24.4%	50.5%	50.9%	39.9%	46.5%	44.6%																																		
Overall	40.5%	39.8%	68.2%	69.0%	68.9%	70.1%	68.5%																																		
<p>Additional supporting evidence</p>	<p>Leeds School Census 2015 data shows that the number of children in Leeds who walk to school has risen slightly from 53% in 2011/12 to 56% of children in 2015/16. Cycling to school still remains well below the national average of 4%, at 0.3% in 2011/12 and 0.5% in 2015/16</p>																																								
<p>Universal</p>	<p>Healthy Schools and the support offer within the Active Schools + service, support schools to take a whole systems approach to physical activity. Both are offered to all Leeds schools and initiatives delivered via a Service Level Agreement with schools which buy in the services.</p>																																								

	<p>The Change4Life campaign is promoted locally by Public Health and wider partners. It provides social marketing to encourage children and families to move more and sit less, including raising awareness of excessive TV and screen time.</p> <p>In addition, Dr TV and the TV Zombies, a locally developed initiative, also addresses issues of sedentary behaviour and excessive screen time through a musical theatre production where children communicate the messages to their parents and communities.</p> <p>Leeds promotes the development and implementation of school travel plans to support the promotion of active travel to school. Travel plans provide the means within schools to provide direction through parent, pupil and community consultation, which identifies barriers and provides the school with a clear action plan for the promotion of walking, cycling and scooting to and from school. All state schools and Academies in Leeds have a travel plan.</p>
Vulnerable	<p>MHMS data shows participation levels in sports/dance clubs and swimming are lower for children from deprived Leeds than from non-deprived Leeds.</p> <p>The Active4Life physical activity programme was commissioned by Public Health in 2008 to reduce health inequalities. This has now been replaced by the Children Healthy Living Activities, engaging children in regular activity and healthy eating. The programme is delivered by Dance Action Zone Leeds (DAZL), The Works skate park and Health for All Active Clubs Experience (HFA-ACE), engaging approximately 9000 children from disadvantaged communities, targeting the top 5 NCMP school cluster areas, Farnley, ACES, CHESS (now known as 2gether), OPEN XS and Inner East.</p>
Children looked after	<p>Work has been undertaken through the MALAP Enjoy partnership to increase opportunities for children looked after to be active. This includes fun days for foster carers and their children to try out sports and activities plus better signposting and communication into existing provision.</p>
Next stage of our journey	
Future aspirations	<p>Plans are now agreed and underway to establish four Cycle Friendly Parks in 2019 with a view to roll out the initiative to more parks.</p> <p>Options are being explored with partners from Active Schools, Active Leeds and British Cycling to ensure pre-school children, particularly girls, are confident to ride bikes/balance bikes before they start school. This will be led by Leeds Cycling Partners Group, under the Leeds Cycling Starts Here Strategy. The aim is that future generations of cyclists in Leeds use the cycle infrastructure we are investing in. Consultation with Children's Centres across the city is underway.</p> <p>Work is underway to develop the new East Leeds Extension housing area as an exemplar of planning and design that encourages active neighbourhoods.</p>
Challenges/barriers	<ul style="list-style-type: none"> • Traffic levels in Leeds still remain a major barrier to children's cycling and outdoor play. • No consistent approach nationally to measuring physical activity levels and local self-report data has limitations.
Supporting evidence	
<p>Leeds Children & Young People Physical Activity Needs Assessment 2016: http://observatory.leeds.gov.uk/resource/view?resourceId=4777 Sport England Active Lives Children's Survey: https://www.sportengland.org/media/13698/active-lives-children-survey-academic-year-17-18.pdf Public Health England; Everybody Active Everyday: https://www.gov.uk/government/publications/everybody-active-every-day-a-framework-to-embed-physical-activity-into-daily-life Leeds Sustainable Educational Travel Strategy: https://www.leeds.gov.uk/docs/Sustainable%20Education%20Travel%20Strategy%202017-21.pdf</p>	

This page is intentionally left blank

Report of Director of Children and Families

Report to Scrutiny Board (Children and Families)

Date: 6th March 2019



Subject: Scrutiny inquiry - is Leeds a child friendly city?

<p>Outcome: Children and young people enjoy healthy lifestyles</p>	<p>Focus areas: Children and young people report good social, emotional and mental health</p>
---	--

Story behind the baseline and turning the curve story

The emotional wellbeing of children is just as important as their physical health. Good mental health allows children and young people to develop the resilience to cope with whatever life throws at them and grow into well-rounded, healthy adults. While all children and young people can experience mental ill-health, there is an association between inequality and mental illness and some groups of children and young people, including carer givers, children looked after, LGBT, refugee and asylum-seeking families, disabled and those from poor and disadvantaged backgrounds are more vulnerable to mental health problems. Studies indicate that 75% of mental illness starts before the age of 18, while 50% of mental health problems in adult life (excluding dementia) start before the age of 15. In 2017 the national survey showed one in eight 5 to 19 year olds had a mental disorder, an increase from one in ten in the last survey in 2004. Local data from the 2017/18 My Health My School survey shows a similar pattern of worsening mental health, with 18% of primary school aged children and 31% of secondary aged young people reporting feeling stressed or anxious every day or most days compared to 2011/12 figures of 16% and 24% respectively.

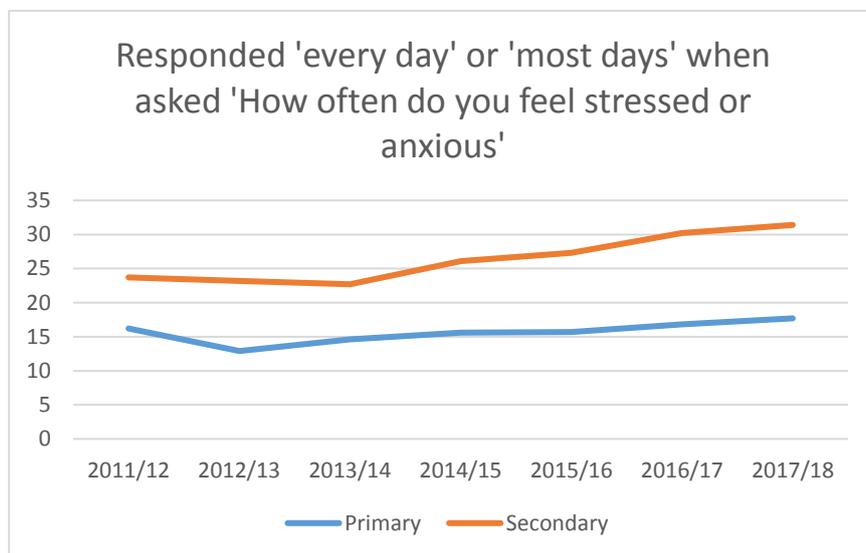
Summary of the journey

<p>Narrative/key milestones</p>	<ul style="list-style-type: none"> • The Future in Mind Programme Board was developed in 2015 to oversee the city's approach to improving children and young people's social, emotional, mental health (SEMH) in Leeds. The programme board is Chaired by Leeds City Council's Executive Member for Children and Families and attended by partners across Leeds CCG, Leeds City Council, Child and Adolescent Mental Health (CAMHS), Psychology, Springwell Leeds Academy and third sector. The SEMH prevention programme is led by the Future in Mind Prevention Group, chaired by Public Health and attended by partners from Leeds City Council, NHS, schools and third sector. • The SEMH prevention offer to Leeds schools is provided by Leeds Health and Wellbeing Service via the Leeds Healthy Schools programme. The SEMH offer includes the MindMate Champion programme and MindMate Lessons, taking a whole school approach to create a supportive environment with confident/capable staff to support CYP mental wellbeing and to help develop their emotional resilience. • The MindMate website, commissioned by Leeds CCG, has been created and shaped by young people to provide accessible up to date information about self-help and how to access services. • Space2's 'Open Mind's anti-stigma project was set up in 2016 to raise awareness, promote knowledge and create opportunities for open conversations about mental health. The project has been delivered in 20 schools/youth settings working directly with 90 young people to co-produce mental health campaigns for wider rollout. Approximately 3500 young people have been reached by the campaign activities and resources created by the groups in the different settings.
---------------------------------	--

- Following a citywide review of childhood bereavement services, a Bereavement Pathway was developed in 2016 and a programme of grief and bereavement training delivered to 136 school staff. In addition, LCC has recently commissioned a Children and Family Bereavement Service, which will support the family unit as a whole, where a child or young person has experienced the death of a parent/carer or sibling. The service is due to commence 1 March 2019.
- A school/college resilience programme for young people aged 11-18 commenced in October 2018. The programme is delivered by the Health & Wellbeing Service and aimed at supporting young people vulnerable to or experiencing emotional wellbeing or mental health difficulties. The programme enables young people to access tools to improve emotional resilience and manage challenging situations.
- A local self-harm app 'Calm Halm' aimed at young people who self-harm, has been commissioned and due to be launched February 2019. The app uses a Dialectical Behavioural Therapy approach, providing tasks that enable young people to resist or manage the urge to self-harm. In addition, self-harm guidelines for staff are currently being re-developed.

Performance measures 2011 to 2018

The My Health My School (MHMS) survey data shows an overall increase in the number of children and young people reporting *feeling 'stressed or anxious every day or most days'*. Primary pupils have reported increases for 5 consecutive years from 13% to 18%, and secondary pupils saw the biggest increase between 2013/14 and 2017/18 from 23% to 31%.



Between 2011/12 and 2017/18 the number of primary school aged children reporting feeling happy every day or most days remained fairly steady at around 83%. All secondary school young people reporting feeling happy every day or most days has steadily declined over the same period but the biggest reduction in feeling happy can be seen in the Year 11 pupils, which has fallen from almost 80% to 65%

Q. How often do you feel happy?

A. Response: every day, most days

	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18
Primary	83.2%	83.8%	83.2%	83.9%	84.3%	83.5%	82.9%
Secondary	81.2%	75.8%	81.2%	77.1%	78.4%	74.4%	74.5%
Y11	79.6%	73.2%	79.4%	75.1%	69.4%	69.5%	65.3%
Overall	82.3%	80.8%	82.4%	81.0%	81.6%	79.7%	79.0%

Additional supporting Evidence 2011 to 2018

The table below shows 2016/17 national data on hospital admissions as a result of self-harm in those aged 10-24 (figures per 100,000 population). The table indicates that Leeds is both higher than national and regional figures.

	Area	Value	Lower CI	Upper CI	
	England	407.1	403.2	411.1	
	Yorkshire and the Humber region	401.2	389.0	413.8	
	Barnsley	495.5	429.2	569.2	Higher
	Bradford	419.3	381.1	460.4	Similar
	Calderdale	361.6	301.2	430.4	Similar
	Doncaster	489.7	430.8	554.5	Higher
	East Riding of Yorkshir...	331.0	283.0	384.7	Lower
	Kingston upon Hull	416.9	362.7	476.9	Similar
	Kirklees	254.0	220.7	291.0	Lower
	Leeds	522.5	487.5	559.4	Higher
	North East Lincolnshire	408.4	334.9	493.1	Similar
	North Lincolnshire	289.2	228.8	360.6	Lower
	North Yorkshire	496.9	452.1	544.8	Higher
	Rotherham	278.1	230.9	332.1	Lower
	Sheffield	257.6	229.6	288.1	Lower
	Wakefield	398.0	346.7	454.6	Similar
	York	631.0	558.0	710.6	Higher

19% of secondary school pupils completing the MHMS survey stated they had hurt themselves on purpose. This question was new to the survey in 2016/17, nevertheless we have seen an increase from 17% in the 12 month period. Of those who selected 'yes', 13.7% said they hurt themselves often or regularly.

Universal	<ul style="list-style-type: none"> The SEMH prevention programme of work supports universal settings to become environments in which children and young people can talk openly about mental health. A wide training offer is available around mental health, self-harm, bereavement, etc. to skill up professionals in order that they are able to identify and support children and young people at early stages if they are experiencing difficulties. The suicide and self-harm booklet offer guidance for staff working with children, young people and young adults in Leeds who self-harm or feel suicidal.
Vulnerable	<ul style="list-style-type: none"> School interventions prioritise Band 1 and 1* schools due to links with deprivation and poor SEMH. The Young People's Resilience programme specifically supports vulnerable young people aimed at those displaying, or at risk of, emotional and mental health problems with a particular focus on, but not restricted to, the following groups: young people from black or ethnic minority communities, young people looked after, young carers, Gypsy, Roma, Traveller young people, refugee/asylum seeker, young people socially isolated from peers and those known to the Youth Justice System.
Children looked after	<ul style="list-style-type: none"> Children looked after are a priority group identified in the young people's resilience programme. SafeTALK and ASIST suicide prevention training was delivered during 2016 to care staff including foster carers.
Next stage of our journey	
Future aspirations	<ul style="list-style-type: none"> Mobilisation of Children and Family Bereavement Service Launch of the Leeds Calm Harm app Development and delivery of a physical activity and mental health project. The Health and Wellbeing Service to offer 3 MindMate conferences planned to disseminate best practice and deliver training to school leaders. My Health My School survey question on disability, which will provide the opportunity to better understanding of levels of disability and mental health in future. Evaluation of MindMate Champion programme and MindMate Lessons by Healthwatch and MindMate Ambassadors. Mental Health Needs Assessment Children and Young People from Black, Asian and Minority Ethnic Communities will be carried out.
Challenges/ barriers	<ul style="list-style-type: none"> National austerity measures increase risk factors for poor SEMH. Financial pressures for schools is a challenge for engaging in non-mandated programmes
Supporting evidence	
Mental Health of Children and Young People in England, 2017 https://digital.nhs.uk/data-and-information/publications/statistical/mental-health-of-children-and-young-people-in-england/2017/2017 Transforming children and young people's mental health provision (2018) https://www.gov.uk/government/consultations/transforming-children-and-young-peoples-mental-health-provision-a-green-paper	

Report of Director of Children and Families
Report to Scrutiny Board (Children and Families)

Date: 6th March 2019

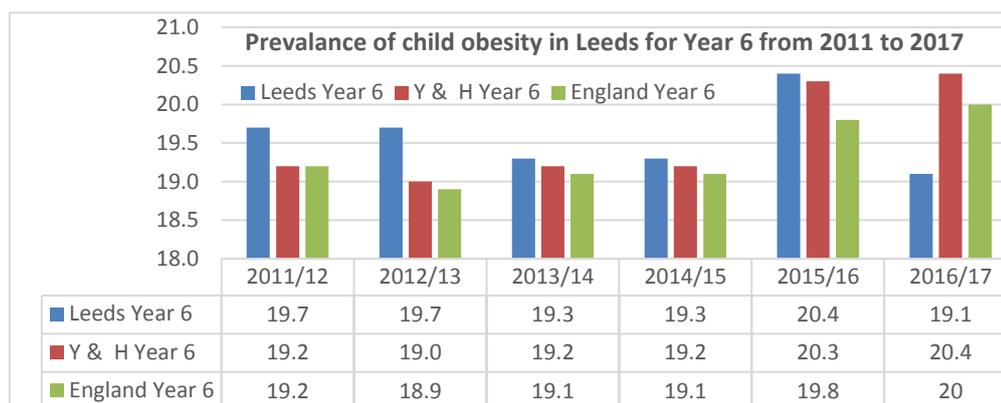
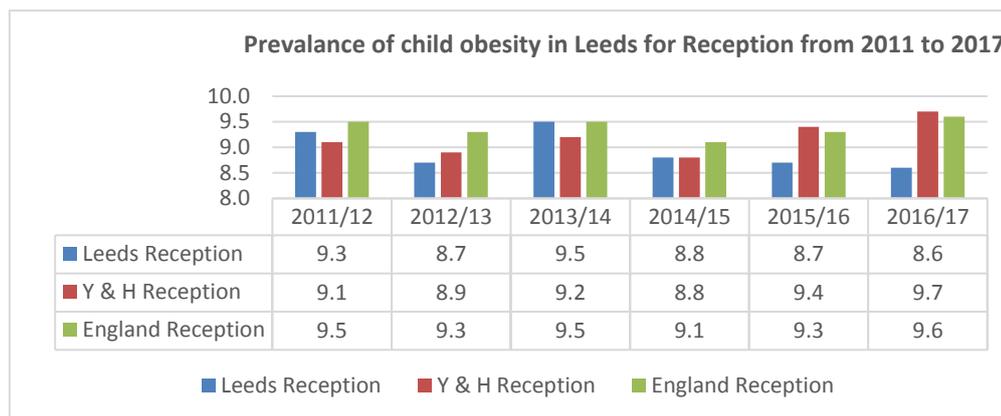


Subject: Scrutiny inquiry - is Leeds a child friendly city?

Outcome: Children and young people enjoy healthy lifestyles	Focus areas: Healthy weight
Story behind the baseline and turning the curve story	
<p>Nationally children are becoming obese at an earlier age, staying obese for longer and children from lower income household are more than twice as likely to be obese than those in high income households. Obesity in children is associated with a number of health conditions including asthma and other respiratory problems, early puberty and some cancers. Often of greater significance to young people, obesity is linked as both a cause and consequence of psychological disorders such as anxiety, poor self-esteem, poor body image and eating disorders. CYP with obesity are more likely to grow up to become adults with obesity who can expect to have significant excess morbidity and lower life expectancy than someone of a healthy weight. Child obesity remains a top public health priority in England. The national strategy <i>Childhood Obesity: a plan for action (2018)</i> sets out the ambition to half the rate of child obesity by 2030 and narrow the inequalities gap. 5 year aggregate data for Leeds highlights that Leeds is bucking the trend as Leeds childhood obesity rates among Reception aged children have reduced and principally among children living in the more disadvantaged areas. Rates for Leeds Children in year 6 are also lower than those nationally with the greatest reductions among children living in the more affluent areas.</p>	
Summary of the journey	
Narrative/ key milestones	<p>Leeds Child Healthy Weight Partnership was established by Public Health in 2005 and has provided clear systems leadership informing the development of Leeds Child Obesity Strategy (2006 -16) and more recently Leeds Child Healthy Weight Plan (2017 – 2022). The partnership is responsible for delivering Leeds Child Healthy Weight Implementation Plan and provides the link to many other plans, programmes and services eg sustainable travel, planning and design, Healthy Schools, Healthy Child Pathway, physical activity and active lifestyles work ,and the adult focussed Integrated Healthy Lifestyles Service, enabling a whole systems approach to the prevention of Child Obesity. A Maternal Healthy Weight Steering Group was established in 2017 to design and deliver actions aimed at reducing obesity in pregnancy. Given how difficult it is to lose weight and sustain weight loss the focus has been on prevention and supporting families to make a healthy start in the early years. HENRY (Health, Exercise and Nutrition for the Really Young) has been delivered city wide at scale and over time. Delivered from Children’s Centres, it is considered to be the primary reason why Leeds Reception rates are falling and particularly among children living in our more deprived areas.</p>
Performance measures	<p>The National Child Measurement Programme (NCMP) was established in 2006. Reception and Year 6 children are weighed and measured; with more than 16,000</p>

2011 to 2018

Leeds children measured annually this provides robust data on child obesity rates. An annual NCMP report is produced and shared with key stakeholders.



The My Health My School survey includes self-report data on consumption of fruit and vegetables, sugary snacks and drinks, and levels of physical activity.

Universal

- HENRY is available as a group and 1 to 1 programme for families with children under 5. Over 1000 staff, mainly from Early Start Teams, have participated in HENRY training and are now more confident and skilled in working with families on the sensitive issue of weight and healthy lifestyles using a collaborative approach.
- Leeds Healthy Schools Service enables schools to achieve the Leeds Healthy School Standard which includes action to prevent child obesity eg developing a whole school food policy, and improving the quality and take up of school meals.
- The Watch It service provide a weight management programme for children aged 5 to 19 wishing to become a healthier weight.
- LCC, LTHT and LCHT all have Infant Feeding Policies. Leeds Schools have a Breastfeeding Guidance document to support pupils and staff.
- Leeds Health Visiting Service achieved the UNICEF Baby Friendly Initiative Gold award in 2018. LTHT Maternity Service is fully BFI accredited and the Children's Centres achieved Stage 1 accreditation in November 2018.
- The Planning & Design for Health & Wellbeing Group is establishing key principles such as active neighbourhoods, better air quality and green space to be integrated into the planning and design process.
- Food and Activity for a Healthy Pregnancy train the trainer course, delivered by Public Health, is enabling midwives to deliver a healthy lifestyle session to support parents to be.
- The Healthy Weight Declaration was adopted by the Council in September 2018 which will provide a strategic vision and better integration across the Council to raise the profile and commitment to the healthy weight agenda.
- Best Start Plan 2015-19 and the Leeds Breastfeeding Plan both focus on supporting responsive feeding and infant led weaning.

	<ul style="list-style-type: none"> • LCC Public Health team have worked with Midwives and the Early Start Teams to embed the use of the Best Beginnings Baby Buddy app into routine care, which includes locally developed information on food and physical activity. • The two national Change4Life campaigns have been promoted each year with partners.
Vulnerable	<ul style="list-style-type: none"> • Children's healthy living activity projects (The Works Skate Park, HFA-ACE and DAZL) were re-commissioned in 2017 with a greater focus on healthy eating, cooking and parental engagement. These projects now work with over 9,000 C&YP each year. • HENRY Peer support project enables vulnerable families to access support. • Locality pilot projects in Armley, CHESS and Richmond Hill (2012–2014), were delivered, evaluated and the findings are being used to inform current provision and a national bid to enable further community led area based programmes.
Children looked after	<ul style="list-style-type: none"> • Developed and delivered training for foster carers following insight work revealed food and nutrition issues are common. Plan to deliver further courses in 2019. • To review and influence the processes and guidance for Children Looked After incorporating food related behaviour and issues
Next stage of our journey	
Future aspiration	<ul style="list-style-type: none"> • Implementation of the Healthy Weight Declaration and sign up by other key partners and contribute to a city wide Healthy Weight Declaration • Commissioning a new integrated Family Healthy Living Service that builds on the HENRY approach for 5-11 year olds • Planning and Design for Health and Wellbeing will be influencing developers, partners, and providing on-line resources • Promotion and distribution of an Early Year's Physical Activity toolkit will be completed and its use embed into the universal service offer • Work with partners to embed health living messages in other services e.g. ESOL • More family activities developing skills and confidence in doing things together and creating memories eg cooking, play, mealtimes. • Children's Centres to be fully Baby Friendly accredited (2020) • Increase numbers of women initiating breastfeeding and for longer • Increase awareness of the importance of a healthy weight in pregnancy
Challenge s/barriers	<ul style="list-style-type: none"> • Normalising of an unhealthy weight across the life course • Leeds ,in common with most other areas is an Obesogenic environment-healthy choice is not the easiest choice • City design does not support physical activity as part of everyday living sufficiently • As population gets heavier increasingly difficult for the C&YP workforce to recognising children who are affected. • Given scale and complexity of the problem it can feel too hard to tackle • Workforce report they lack confidence in raising the issue and supporting families • Engagement of parents/carers with healthy living projects which involve the whole family unit is a challenge. • Limited funding of services/projects e.g. cooking sessions for families, best start enhanced offer. • Engagement with schools as their focus is on attainment. • Cultural and societal barriers to breastfeeding. • Formula milk companies continue to market unsuitable products for infants. • Limited support for women to make an informed choice about feeding their baby, and limited skilled support to continue.
Supporting evidence	
	<ul style="list-style-type: none"> • Childhood Obesity Plan Chapter 1 (2016) and 2 (2018) • NICE guidance on breastfeeding, child nutrition care, obesity, weight management, nutrition, physical activity

Report of Director of Children and Families

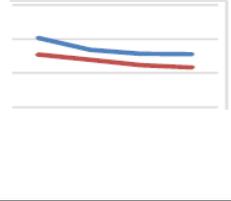
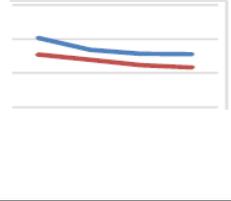
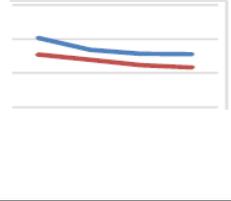
Report to Scrutiny Board (Children and Families)

Date: 6th March 2019



Subject: Scrutiny inquiry - is Leeds a child friendly city?

Outcome: Children and young people enjoy healthy lifestyles	Focus areas: Leeds Children and Young People Oral Health Promotion
Story behind the baseline and turning the curve story	
<p>Dental decay is an important aspect of a child’s overall health status. It leads to pain, distress, sleepless nights, and time off school and affects school readiness. Establishing good oral health practice from as soon as a child’s teeth emerge lays the foundation for life. Preventive interventions are therefore concentrated in the early years. Dental caries (tooth decay) is preventable, but is still the most common oral disease in children affecting 23% of 5 year olds nationally (2017) and 31.1% in Leeds. Oral health is improving across the city though we are one of the thirty LA areas in England with the highest levels. The main source of data for children’s oral health are the National Epidemiological Dental Surveys. The Leeds survey of a sample of 5 years olds is commissioned by LCC Public Health, and takes place every 2 years, different target populations are surveyed in the intervening years.</p> <p><u>Key findings from the latest report (2017) are:</u></p> <p>Prevalence of decay experience - In Leeds, 31.1% of children examined had experience of decay, compared with 15.9% in York and 39.8% in Bradford (lowest and highest in region).</p> <p>Dental Decay Severity - The number of teeth affected by decay is a measure of severity. In Leeds this figure per child was 1.1, compared to an England average of 0.8.</p> <p>Incisor Decay - Associated with long term bottle use with sugar-sweetened drinks. Leeds rate was 9.5% of children examined compared to 5.1% in England. National data show high levels in Chinese (21.6%), Eastern European (18.6%) and Asian/Asian British (13.6%) ethnic groups.</p> <p>Extractions - In young children this often involves admission to hospital and a general anaesthetic. Leeds rate was 3.6% compared with an England average of 2.4%.</p> <p>Fluoride Application by Dentists - Applying fluoride varnish twice a year improves oral health in CYP. In Leeds, 47.9% of children had a single case of treatment where fluoride varnish was applied compared with 42.9% England average.</p> <p>Inequalities in Oral Health - Whilst oral health is improving in Leeds and nationally, inequalities remain with the most vulnerable and socially excluded disproportionately affected. Data from the My Health My School survey offers local insight into self-reported lifestyle behaviours in CYP.</p> <p>Tooth Brushing Habits – As soon as teeth erupt they should be brushed twice daily with a fluoridated toothpaste. The survey reports 77.8% of children surveyed achieve this.</p> <p>Intake of sugary drinks - Percentage of CYP who report lower intake of sugary drinks has increased from 13.6% (2013/14) to 21.5% (2017/18).</p>	
Summary of the journey	
Narrative/key milestones	<p>Summary of relevant key actions taken since 2011: The Health and Social Care Act (2012) conferred responsibilities on local authorities (LAs) for oral health improvement. LAs have specific dental public health functions and are statutorily required to provide or commission oral health promotion programmes.</p>
Narrative/key milestones	

	<p>LCC Public Health (PH) commissions the Oral Health Promotion Service (OHPS) which is delivered by Leeds Community Healthcare NHS Trust (LCH). The service delivers tooth brushing schemes, workforce training and the dental epidemiological surveys. The service will become part of the 0-19 Public Health Integrated Nursing Service Contract from April 2019, current budget is £63,600. The Leeds CYP Oral Health Promotion Health Needs Assessment (2014) produced by Public Health informed the development of an Oral Health Strategic Plan for CYP for 2015-2019 with key partners across the city.</p> <p>There are four key objectives with identified priorities and commissioned programmes aligned to them. They are actively monitored and delivered in partnership as part of the role of the Leeds Oral Health Strategy Group.</p>																						
Performance measures 2011 to 2018	<p>The trend data for oral health in CYP is shown in the table below:</p> <table border="1"> <thead> <tr> <th rowspan="2">INDICATOR</th> <th colspan="2">2011</th> <th colspan="2">2018</th> <th rowspan="2"></th> </tr> <tr> <th>Leeds</th> <th>England</th> <th>Leeds</th> <th>England</th> </tr> </thead> <tbody> <tr> <td>Percentage of 5 year olds with obvious decay experience</td> <td>40.7% (2007/8)</td> <td>30.9% (2007/8)</td> <td>31.1% (2016/17)</td> <td>23.3% (2016/17)</td> <td></td> </tr> <tr> <td>Average dmft where decay is reported</td> <td>3.67 (2007/8)</td> <td>3.45 (2007/8)</td> <td>3.61 (2016/17)</td> <td>3.35 (2016/17)</td> <td></td> </tr> </tbody> </table>	INDICATOR	2011		2018			Leeds	England	Leeds	England	Percentage of 5 year olds with obvious decay experience	40.7% (2007/8)	30.9% (2007/8)	31.1% (2016/17)	23.3% (2016/17)		Average dmft where decay is reported	3.67 (2007/8)	3.45 (2007/8)	3.61 (2016/17)	3.35 (2016/17)	
INDICATOR	2011		2018																				
	Leeds	England	Leeds	England																			
Percentage of 5 year olds with obvious decay experience	40.7% (2007/8)	30.9% (2007/8)	31.1% (2016/17)	23.3% (2016/17)																			
Average dmft where decay is reported	3.67 (2007/8)	3.45 (2007/8)	3.61 (2016/17)	3.35 (2016/17)																			
Additional Supporting evidence 2011 to 2018	<p>The latest survey of 3 year olds in 2013 showed that the prevalence of decay in Leeds was 19.4% compared to the England average of 12%. Data from the latest survey of 12 year olds (2008/9) show prevalence of decay in Leeds of 45.8% compared with 33.4% in England as a whole. The Children and Families Public Health team have produced a number of other Health Needs Assessments (HNA) which have informed local planning and development of Oral health projects</p>																						
Universal	<ul style="list-style-type: none"> • The Oral Health Promotion (OHP) Service delivers training to front-line practitioners that work with CYP. In 2017/18 129 practitioners participated. • The Brushing for Life Programme is delivered by the Health visiting Service to around 8,000 children each year at the 12month review. Families are given a toothbrush, toothpaste and some brief oral health advice. • Breastfeeding is linked with a decreased risk of tooth decay. Support to breastfeed is available across the city by HV service, CCs and peer support. • The Health and Wellbeing Service have embedded oral health promotion messages into the PHSE Curriculum. • Leeds Dental Institute is a key partner in the Leeds CYP Oral Health Strategy Group and actively lead research to expand the evidence-base on preventative approaches to improve oral health. • Resources to promote Oral Health including the Leeds Smiles website have been developed. National programmes are used locally to promote OH messages to the wider population. • HENRY (Health Exercise and Nutrition for the Really Young) programmes cover healthy eating and drinking messages for under 5's. Families participating report a reduction in sugary drink consumption. Since 2011 over 800 staff have participated in HENRY training and are therefore more confident and skilled in using a collaborative approach to work with families 																						

	<p>on the sensitive issue of weight and healthy lifestyles. There are approximately 400 families accessing the programmes annually.</p> <ul style="list-style-type: none"> • The new Whole School Food Policy (December 2017) embedded sugar recommendations. Catering Leeds have been reducing sugar in meals. • The OHP and Health Visiting Services maximize opportunities to promote the application of fluoride varnish.
Vulnerable	<ul style="list-style-type: none"> • Targeted tooth brushing schemes deliver a £3.66 Return on Investment for every £1 spent. Tooth brushing schemes are delivered in settings that meet the eligibility criteria, such as Band 1* and Band 1 schools. Nearly 5,000 children participate in 14 schools, 15 CCs and 4 private nurseries. National reductions in the PH grant currently prevents expansion of this scheme. • Choose the Cup campaign encouraging open cup drinking is targeted in areas with high levels of decay (Burmantofts and Richmond Hill, City and Hunslet; Gipton and Harehills, Armley; Middleton Park, Beeston and Holbeck; Killingbeck and Seacroft.
Children looked after	<ul style="list-style-type: none"> • The 0-19 Public Health Integrated Nursing Service and Child Looked After Health Team conduct Health Needs Assessments for every Child Looked After. If oral health issues are identified the child or young person is supported to access treatment/services required. • Developed and delivered training in 2018 for foster carers following insight work revealed food and nutrition issues are common. Plan to deliver further courses in 2019 • Discussed content and learning from Food in Care training and adapted course as required.
Next stage of our journey	
Future aspirations	<ul style="list-style-type: none"> • Relaunch of the Leeds Smiles website including a social media campaign • Further work is planned to promote uptake of fluoride varnish with parents and carers. Some local authority's commission community fluoride application programmes as part of a targeted approach, which is underpinned by a strong evidence base. This is a programme intervention we would consider commissioning should additional funds for OHP become available in Leeds. • Continue the rollout and evaluation of the Choose the Cup campaign • Increase participation in the dental surveys for 5 year olds • A key priority for the Leeds Oral Health Strategy Group is to better understand the barriers to preventative treatments and specifically barriers to accessing dental services being offered to children and young people. • Support the oral health promotion team with their aspiration to review their training offer <ul style="list-style-type: none"> - Extend the number of children participating in tooth brushing schemes in targeted areas subject to funding
Challenges and barriers	<p>Existing barriers/challenges and proposed next steps</p> <ul style="list-style-type: none"> • Inequalities remain, with the most vulnerable and socially excluded disproportionately affected. • Within the existing budget envelope expansion of schemes or implementation of additional evidence-based interventions is not feasible (i.e. Community Fluoride Varnish Programmes)
Supporting evidence	
<p>Public Health England. (2018). <i>National Dental Epidemiology programme for England: oral health survey of five-year-old children 2017. A report on inequalities found in prevalence and severity of dental decay.</i> Available from: https://www.gov.uk/government/statistics/oral-health-survey-of-5-year-old-children-2017</p> <p>Public Health England (2016). <i>Return on investment of oral health improvement programmes for 0-5 year olds.</i> Available from: https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/560973/ROI_oral_health_interventions.pdf</p>	

This page is intentionally left blank

Report of Director of Children and Families

Report to Scrutiny Board (Children and Families)

Date: 6th March 2019

Subject: Scrutiny inquiry - is Leeds a child friendly city?



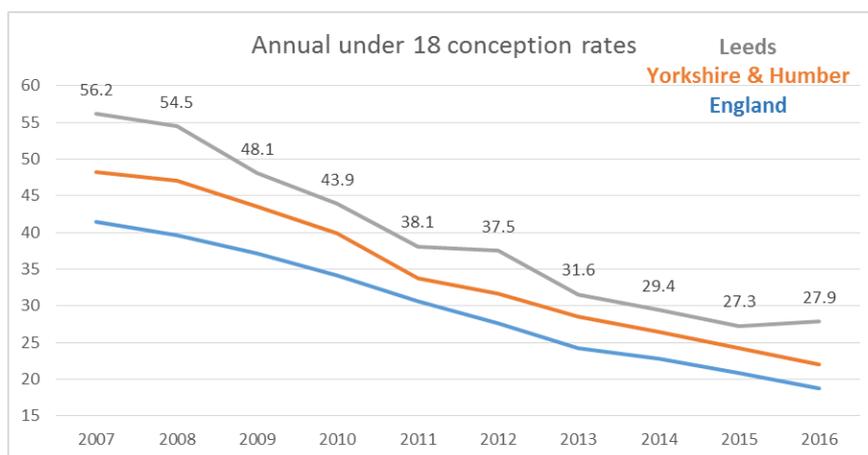
<p>Outcome: Children and young people enjoy healthy lifestyles</p>	<p>Focus areas:</p> <ol style="list-style-type: none"> 1. Sexual Health 2. Teenage Pregnancy
---	---

<p>Healthy lifestyles</p>	
<p>Story behind the baseline and turning the curve story</p>	
<ul style="list-style-type: none"> • Children and young people have a right to enjoy healthy lifestyles, which should include positive relationships and age appropriate, good sexual health. • Young people are at greater risk of poor sexual health outcomes. 16-24 year olds are more likely to have an STI than the rest of the population and are more likely to become re-infected after treatment. • Teenage pregnancy is a cause and consequence of educational, social, economic and health inequalities for young parents and their children, therefore reducing rates of under 18 conceptions is an ambition for the city. • Provision of high quality, comprehensive sex and relationships education linked to improved access to and use of contraception are areas where strongest empirical evidence exists on impact on teenage pregnancy rates. An increase in LARC (long acting reversible contraception) use alongside consistent condom use should lead to a reduction in rates of unintended pregnancy and STIs. • Leeds under 18 conception rates are continuing to decline year on year. Chlamydia testing rates continue to increase, ensuring unknown infections are treated. Young people can access free sexual health advice and treatment at a range of clinical and non-clinical settings across the city. 	
<p>Summary of the journey</p>	
<p>Narrative/ key milestones</p>	<ul style="list-style-type: none"> • Leeds Sexual Health: In 2015, a new integrated sexual health service for Leeds opened: Leeds Sexual Health (LSH). Clinics are provided at a city centre hub, with four spoke clinics across the city. The young people only Citywise clinic was closed, but young people are able to use the universal LSH clinics as well as under 18s only, youth work-staffed clinic times. www.leedssexualhealth.com website was also refreshed to include information and signposting to all sexual health services available and educational content on relevant topics. Users can book appointments online, live chat with a health advisor and order STI screening kits. • 3 in 1 Scheme: Professionals working with 13-24 year olds in the community are trained to offer a confidential drop in service. Approx. 750

people have been trained to deliver the scheme since 2011. The scheme provides support and advice on relationships and sexual health, a condom demo and free condom products from a large number of venues. Pregnancy tests and self-screening chlamydia/gonorrhoea kits are also offered. Despite a fall in sites offering the scheme, new sites continue to join.

- **Enhanced sexual health pharmacies:** City-wide pharmacies are commissioned to provide fast, free emergency hormonal contraception without a prescription and chlamydia/gonorrhoea postal testing kits (for 16-24s). The average use in under 18s of 50 consultations per month will have positively impacted on conception and termination rates in the city.
- **LARC:** GP services across the city are commissioned to fit LARC to women of all ages. The Leeds rate of GP prescribed LARC has been significantly above the national rate since 2011. However, the number of under 18s accessing LARC from their GP, rather than other methods, has been slowly reducing over time since 2013. LARC fittings in under 18s provided by LSH clinics have also declined since mid-2015. The average number of LARC fittings in under 18s have reduced by half from 2011/12 to 2017/18. LARC uptake in over 18s is however on the increase. The reduction in LARC uptake in young people could in part be due to issues around knowledge or access, as new services become established but may also reflect some changes or delays in teenage sexual behaviour.
- **Training, marketing & Campaigns:** the Public Health Sexual Health Team have developed, influenced and delivered a range of workforce training and promotional campaigns, including: impact of sexualised imagery/pornography; training teaching staff to deliver on contraception; Speakeasy training for parents & foster carers to initiate relationships, puberty & sexual health conversations; training for residential care staff/social workers on issues pertinent to CLA; Mystery Shopping of services; promotion of services on a range of media and events; working closely with the Public Health Resource Centre to provide resources for professionals.
-

Performance measures 2011 to 2018



- Leeds under 18 conception rates have been declining since before 2011. Rates are still higher than the national and regional averages, but are following the same downward trend (see graph above).

	<ul style="list-style-type: none"> • Under 18 termination rates have also been in decline since before 2011, following the national decline in the under 18 conception rate. • The Leeds chlamydia detection rate (in 15-24s) has been steadily increasing since 2012. High detection rates are positive in that they eventually lead to lower prevalence rates. Leeds has the highest rate in the region and is significantly higher than the England average and recommended target. The Leeds chlamydia detection rate increased by 33% from 2012 to 2017. Online ordering of home screening test kits continues to increase rapidly. • The My Health, My School survey findings show a reduction in the percentage of Year 11 pupils reporting ever having had sex, from 39.9% in 2011/12 to 26.2% in 2016/17. However, of those who had sex and responded, the number reporting using a condom has reduced since 2011 and the number reporting using no protection at all has increased.
Universal	<ul style="list-style-type: none"> • All young people in Leeds can access free sexual health advice and treatment at a range of clinical and non-clinical settings across the city. • The Children & Young People Support & Prevention Service (part of the School Wellbeing service) can support Leeds primary and secondary schools with effective Sex & Relationships Education delivery.
Vulnerable	<ul style="list-style-type: none"> • LSH clinics, enhanced sexual health pharmacies and most 3 in 1 sites are located in areas of most need: the most deprived areas and where teenage conceptions/termination rates are highest. • LSH have a dynamic outreach team able to meet the needs of vulnerable young people. Professionals are able to fast track young people into appointments and clinicians can meet/treat young people in alternative, non-clinical locations. The service has robust safeguarding protocols and procedures in place for working with young people.
Children looked after	<ul style="list-style-type: none"> • The workforce supporting children looked after have access to tailored sexual health training to meet the needs of these young people. • The dynamic outreach team and fast tracking system available at LSH ensures that children looked after are seen promptly and have any additional needs/concerns met. Robust safeguarding procedures are in place.
Next stage of our journey	
Future aspirations	<ul style="list-style-type: none"> • Increase the number of young people choosing LARC over other contraception methods, through increased awareness and access. • Ensure data sharing protocols in all Leeds sexual health services help identify and protect young people from trafficking and CSE, in light of recommendations from Operation Sanctuary. • Support schools with sexual health aspects of SRE, in the development of the new statutory curriculum. • Continue to train and encourage community organisations to deliver 3 in 1 to young people and to encourage condom use – particularly in FE settings, where there have been losses of staff able to offer sexual health support and guidance.

This page is intentionally left blank

Report of Director of Children and Families

Report to Scrutiny Board (Children and Families)

Date: 6th March 2019



Subject: Scrutiny inquiry - is Leeds a child friendly city?

<p>Outcome: Children and young people enjoy healthy lifestyles</p>	<p>Focus areas: Tobacco Fewer children and young people experience poor health as a direct result of smoking or being exposed to tobacco smoke.</p>
---	--

Story behind the baseline and turning the curve story

- Few smokers take up smoking in adulthood, with over two thirds of adult smokers starting before they are legally allowed to purchase tobacco products. We can therefore consider smoking as an addiction that largely starts in childhood.
- Children who live with parents or siblings who smoke are up to 3 times more likely to become smokers themselves than children of non-smoking households. If both parents smoke, children are four times more likely to start smoking. Addressing smoking in the adult population is therefore key to reducing smoking among young people.
- Other factors such as the ease of obtaining cigarettes, smoking by friends and peer group members, socioeconomic status, influence the uptake of smoking in young people. Since 2005, we have delivered actions to normalise being smokefree, prevent the uptake of smoking, support those that want to stop and protect people especially children from the harms of second hand smoke (SHS).
- Smoking in the adult population has fallen from 22.7% in 2012 to below 16.7% in 2017. Smoking amongst young people is currently at an all-time low of 3%.

Summary of the journey

<p>Narrative/key milestones</p>	<p>Early uptake of smoking is associated with higher levels of dependency, a lower chance of quitting, and higher mortality from smoking related diseases. Initiatives that have been delivered to reduce uptake of smoking among young people include:</p> <ul style="list-style-type: none"> • Social Norms Initiative to Prevent Smoking (SNIPS) (2012) was a project to develop and evaluate an intervention with Year 8 pupils using a social norms approach to challenge perceptions of young people and to recognise smokefree as the norm. • ASSIST (2014) was a peer led intervention that targeted Year 8 pupils. Influential pupils were nominated by their peers and trained to become peer educators. This included knowledge about the health, financial and environmental impacts of tobacco use. Educators were then encouraged to have informal conversations
---------------------------------	--

	<p>with other Year 8 students about the risks of smoking and the benefits of being smoke-free.</p> <ul style="list-style-type: none"> • West Yorkshire Trading Standards (WYTS) have an ongoing programme to tackle underage sales particularly in areas where sales are known to be higher than average. The programme includes retailer education and enforcement activity and has resulted in increased levels of compliance. • Since 2014, Public Health in each of the West Yorkshire authorities have contributed towards an ongoing programme to reduce illicit tobacco. Since the start of the programme the illicit tobacco market share has reduced from 11% to 10%. In contrast the general UK market share increased from 8% to 13% in the same time frame. • In Leeds, around 40% of children and young people are living with a smoker. Children living in the poorest households have the highest levels of exposure. The Smoke Free Homes (SFH) programme was first initiated in 2004, and aims to reduce the exposure of children to SHS and has included: <ul style="list-style-type: none"> - A SFH lesson (2011) to teach primary age pupils what SHS is, how they can protect themselves and discuss SHS with their families. - Interventions (ongoing) to highlight SHS and what mothers can do to protect themselves and their baby (midwives and health visitors). • Take Seven Steps Out (2016), raised awareness of the health risks of children's exposure to SHS. In addition to marketing materials, a cohort of health and child care staff were trained to become smokefree champions and cascade training to other staff. • Smokefree play areas (2016) - following consultations with residents in Leeds, all LCC playgrounds became smokefree areas. The policy was upgraded to a Public Space Protection Order in June 2018 after further public consultation. • National initiatives include: Banning of tobacco sales from vending machines (2011), Ban on smoking in cars carrying children under 18yrs (2015), Standardised packaging for tobacco products (2017).
<p>Performance measures 2011 to 2018</p>	<p>11-15 year olds who smoke regularly (>1 cigarette per week):</p> <ul style="list-style-type: none"> • In England in 2016 (most recent data available), 3% of 11-15 yr olds smoked regularly compared with 5% in 2011. (<i>Smoking, Drinking and Drug Use Among Young People in England</i>) • Leeds has followed a similar downwards trend to England but has made a greater reduction since 2011 (6% to 3%) and now has smoking rates comparable to the national average as shown in the graph below. (<i>Leeds My Health My School Survey</i>)

	<table border="1"> <caption>% young people 11-15 who are regular smokers</caption> <thead> <tr> <th>Year</th> <th>Leeds</th> <th>England</th> </tr> </thead> <tbody> <tr> <td>2011</td> <td>6</td> <td>5</td> </tr> <tr> <td>2012</td> <td>7</td> <td>4</td> </tr> <tr> <td>2013</td> <td>5</td> <td>3</td> </tr> <tr> <td>2014</td> <td>5</td> <td>3</td> </tr> <tr> <td>2015</td> <td>3</td> <td>-</td> </tr> <tr> <td>2016</td> <td>3</td> <td>3</td> </tr> <tr> <td>2017</td> <td>3</td> <td>-</td> </tr> </tbody> </table>	Year	Leeds	England	2011	6	5	2012	7	4	2013	5	3	2014	5	3	2015	3	-	2016	3	3	2017	3	-	
Year	Leeds	England																								
2011	6	5																								
2012	7	4																								
2013	5	3																								
2014	5	3																								
2015	3	-																								
2016	3	3																								
2017	3	-																								
Additional supporting evidence 2011 to 2018	<ul style="list-style-type: none"> • Quarterly performance data from WYTS and stop smoking services • Smoking data collected through primary care 																									
Universal	<ul style="list-style-type: none"> • Promote the regional Breathe 2025 campaign that aims to see the next generation of children born and raised in a place where smoke free is the norm. • Promote and provide support for stopping smoking: campaigns, services (may be accessed by young people) and self-help. • Enforcement of smoke free legislation 																									
Vulnerable	<ul style="list-style-type: none"> • Deliver actions at a local level, prioritising the most deprived areas of the city, to have the greatest impact on the most vulnerable. • For example, since 2011, schemes to support pregnant smokers have been delivered in areas where prevalence is higher and children are more likely to be exposed to SHS; including a scheme to enlist the support of friends and family with stop smoking services and an opt out pathway for stop smoking support. 																									
Children looked after	<ul style="list-style-type: none"> • All young people Looked After receive a health needs assessment each year, which may be undertaken by a school nurse or specialist CLA Nurse. This is an opportunity to identify smoking or other issues around healthy choices, and to provide support. 																									
Next stage of our journey																										
Future aspirations	<ul style="list-style-type: none"> • To further reduce the levels of regular smokers aged 15 and under • To further reduce the prevalence of smoking in pregnancy to ensure more babies have the best start to life • To further reduce smoking in the adult population to 13% by 2024 • Leeds Tobacco Action Plan (2019-2024) will focus on supporting smokers who wish to stop, prevent the uptake of smoking amongst young people and normalising smoke free living. 																									
Challenges/ barriers	<ul style="list-style-type: none"> • Delivering interventions at a large enough scale to successfully reduce prevalence amongst young people and adults 																									
Supporting evidence																										
<ul style="list-style-type: none"> • Public Health England – Tobacco Profiles https://fingertips.phe.org.uk/profile/tobacco-control • NICE Guidance PH14 Smoking: preventing uptake in children and young people https://www.nice.org.uk/guidance/ph14 																										

This page is intentionally left blank

Report of Head of Governance and Scrutiny Support

Report to Scrutiny Board (Children and Families)

Date: 6th March 2019

Subject: Work Schedule

Are specific electoral Wards affected? If relevant, name(s) of Ward(s):	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Are there implications for equality and diversity and cohesion and integration?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Is the decision eligible for Call-In?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information? If relevant, Access to Information Procedure Rule number: Appendix number:	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No

1 Purpose of this report

1.1 The purpose of this report is to consider the Scrutiny Board’s work schedule for the remainder of the current municipal year.

2 Main issues

2.1 At its initial meeting in June 2018, the Scrutiny Board agreed to adopt a thematic approach this year and undertake an inquiry based on the question ‘is Leeds a child friendly city?’ seven years on from the introduction of Child Friendly Leeds.

2.2 The latest iteration of the Board’s work schedule is attached as Appendix 1 for consideration and agreement of the Scrutiny Board – subject to any identified and agreed amendments. As well as reflecting the agreed thematic approach, other traditional items of Scrutiny work have also been incorporated into the work schedule, which involve recommendation tracking of work previously undertaken by the Children and Families Scrutiny Board; performance monitoring reports and any Budget and Policy Framework items.

2.3 Executive Board minutes from the meeting held on 13th February 2019 are also attached as Appendix 2. The Scrutiny Board is asked to consider and note the Executive Board minutes, insofar as they relate to the remit of the Scrutiny Board; and identify any matter where specific scrutiny activity may be warranted, and therefore subsequently incorporated into the work schedule.

Developing the work schedule

2.4 The work schedule should not be considered a fixed and rigid schedule, it should be recognised as something that can be adapted and changed to reflect any new and

emerging issues throughout the year; and also reflect any timetable issues that might occur from time to time.

2.5 However, when considering any developments and/or modifications to the work schedule, effort should be undertaken to:

- Avoid unnecessary duplication by having a full appreciation of any existing forums already having oversight of, or monitoring a particular issue.
- Ensure any Scrutiny undertaken has clarity and focus of purpose and will add value and can be delivered within an agreed time frame.
- Avoid pure “information items” except where that information is being received as part of a policy/scrutiny review.
- Seek advice about available resources and relevant timings, taking into consideration the workload across the Scrutiny Boards and the type of Scrutiny taking place.
- Build in sufficient flexibility to enable the consideration of urgent matters that may arise during the year.

2.6 In addition, in order to deliver the work schedule, the Board may need to take a flexible approach and undertake activities outside the formal schedule of meetings – such as working groups and site visits, where deemed appropriate. This flexible approach may also require additional formal meetings of the Scrutiny Board.

Developments since the previous Scrutiny Board meeting

2.7 There have been no significant developments to report since the last meeting.

3. Recommendations

3.1 Members are asked to consider the matters outlined in this report and agree (or amend) the overall work schedule (as presented at Appendix 1) as the basis for the Board’s work for the remainder of 2018/19.

4. Background papers¹

4.1 None used

¹ The background documents listed in this section are available to download from the Council’s website, unless they contain confidential or exempt information. The list of background documents does not include published works.



Scrutiny Board (Children and Families) Work Schedule for 2018/2019 Municipal Year

June	July	August
Meeting Agenda for 13th June 2018	Meeting Agenda for 18th July 2018	No Scrutiny Board meeting scheduled.
Scrutiny Board Terms of Reference and Sources of Work (DB) Performance Update (PM)	Inquiry into Child Poverty & 3As – Formal Response (RT) Annual Standards Report (PM) Financial Outturn/Financial Health Report (PM)	
Working Group Meetings		
Site Visits		

Page 47

Scrutiny Work Items Key:

PSR	Policy/Service Review	RT	Recommendation Tracking	DB	Development Briefings
PDS	Pre-decision Scrutiny	PM	Performance Monitoring	C	Consultation Response



Scrutiny Board (Children and Families) Work Schedule for 2018/2019 Municipal Year

September	October	November
Meeting Agenda for 26th September 2018	Meeting Agenda for 24th October 2018	No Scrutiny Board meeting scheduled.
Co-opted Members (DB) White Rose Children Looked After Interim Residential Framework Agreement (PSR) Scrutiny Inquiry - Is Leeds a child friendly city? Themed discussion on the following CYPP outcomes: <i>Children and young people have fun growing up;</i> <i>Children and young people are active citizens who feel they have a voice and influence.</i>	SEND Inquiry (RT) Scrutiny Inquiry - Is Leeds a child friendly city? Themed discussion on the CYPP outcome: <i>Children and young people do well at all levels of learning and have skills for life.</i>	
Working Group Meetings		
Site Visits		
Call In Meetings		
	Meeting held on 10 th October 2018 to consider the Executive Board decision relating to the proposal to increase primary places at Moor Allerton Hall Primary School.	

Scrutiny Work Items Key:

PSR	Policy/Service Review	RT	Recommendation Tracking	DB	Development Briefings
PDS	Pre-decision Scrutiny	PM	Performance Monitoring	C	Consultation Response



Scrutiny Board (Children and Families) Work Schedule for 2018/2019 Municipal Year

December	January	February
No Scrutiny Board meeting scheduled.	Meeting Agenda for 23rd January 2019	No Scrutiny Board meeting scheduled.
	Performance report (PM) Ofsted Inspection Report (PM) Financial Health Monitoring (PSR) 2019/20 Initial Budget Proposals (PDS) Best Council Plan Refresh – Initial Proposals (PDS) Inquiry into Child Poverty & 3As – Update (RT)	
Working Group Meetings		
Site Visits		
		Visits to various local youth groups will be arranged in consultation with Board Members.

Page 49

Scrutiny Work Items Key:

PSR	Policy/Service Review	RT	Recommendation Tracking	DB	Development Briefings
PDS	Pre-decision Scrutiny	PM	Performance Monitoring	C	Consultation Response



Scrutiny Board (Children and Families) Work Schedule for 2018/2019 Municipal Year

March	April	May
Meeting Agenda for 6th March 2019	Meeting Agenda for 24th April 2019	Meeting date to be confirmed
Scrutiny Inquiry - Is Leeds a child friendly city? Themed discussion on the following CYPP outcomes: <i>Children and young people are safe from harm.</i> <i>Children and young people enjoy healthy lifestyles.</i>	Children Centres Inquiry (RT) Annual Standards Report (PM) Scrutiny Inquiry – Is Leeds a Child Friendly City? - addressing outstanding issues	Scrutiny Inquiry – Is Leeds a Child Friendly City? – draft Inquiry Report (PSR)
Working Group Meetings		
Parental engagement and influence on learning outcomes – 4 th March 2019 at 2pm Youth Voice Summit Event – 13 th March 2019 at 5pm		
Site Visits		
Visits to various local youth groups will be arranged in consultation with Board Members.		

Page 50

Scrutiny Work Items Key:

PSR	Policy/Service Review	RT	Recommendation Tracking	DB	Development Briefings
PDS	Pre-decision Scrutiny	PM	Performance Monitoring	C	Consultation Response

EXECUTIVE BOARD

WEDNESDAY, 13TH FEBRUARY, 2019

PRESENT: Councillor J Lewis in the Chair

Councillors A Carter, R Charlwood,
D Coupar, S Golton, R Lewis, L Mulherin,
J Pryor and M Rafique

APOLOGIES: Councillor J Blake

144 Chair of the Meeting

In accordance with Executive and Decision Making Procedure Rule 3.1.5, in the absence of Councillor Blake who had submitted her apologies for absence from the meeting, Councillor J Lewis presided as Chair of the Board for the duration of the meeting.

145 Exempt Information - Possible Exclusion of the Press and Public

RESOLVED – That, in accordance with Regulation 4 of The Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012, the public be excluded from the meeting during consideration of the following parts of the agenda designated as exempt from publication on the grounds that it is likely, in view of the nature of the business to be transacted or the nature of the proceedings, that if members of the public were present there would be disclosure to them of exempt information so designated as follows:-

- (a) That Appendices A and B to the report entitled, 'Full Fibre Network Programme for Leeds', referred to in Minute No. 159 be designated as exempt from publication in accordance with paragraph 10.4(3) of Schedule 12A(3) of the Local Government Act 1972 on the grounds that the information within those appendices provide commercial pricing from those suppliers involved in the Soft Market Test. In order to obtain the most competitive prices possible in response to a future procurement exercise the Council does not wish to put pricing information received to date into the public domain. It is felt that disclosure of this information would be prejudicial to the Council and the suppliers involved. As such, this information is deemed exempt from publication due to its commercially sensitive nature and the disclosure of which may have a detrimental impact on the outcome of any future procurement. With this in mind, it is felt that maintaining such information as exempt from publication outweighs the public interest in disclosing it at this time;
- (b) That Appendix A to the report entitled, 'Proposed Heads of Terms for Joint Venture Arrangements between London and Continental Railways (LCR) and Leeds City Council', referred to in Minute No. 163 be designated as exempt from publication in accordance with

Draft minutes to be approved at the meeting
to be held on Wednesday, 20th March, 2019

paragraph 10.4(3) of Schedule 12A(3) of the Local Government Act 1972 on the grounds that the information within that appendix relates to the financial and business affairs of both the Council and LCR. To disclose the information contained within Appendix A could prejudice the Council's position in relation to the proposals outlined in the submitted report. As such, in these circumstances, it is deemed that the public interest in maintaining the exemption outweighs the public interest in disclosing the information;

- (c) That Appendices 2 and 3 to the report entitled, 'Leeds City Region Enterprise Zone Update and Infrastructure Delivery', referred to in Minute No. 166 be designated as exempt from publication in accordance with paragraph 10.4(3) of Schedule 12A(3) of the Local Government Act 1972 on the grounds that the information within those appendices relate to the financial and business affairs of the Council and Northern Powergrid (NPG) and the disclosure of such information would be prejudicial to the Council's negotiations with NPG as well as to the commercial interests of both parties. In these circumstances, the public interest in maintaining such information as being exempt from publication outweighs the public interest in disclosing it.

146 Declaration of Disclosable Pecuniary Interests

There were no Disclosable Pecuniary Interests declared during the meeting.

147 Minutes of the Previous Meeting

RESOLVED – That the minutes of the previous meetings held on the 19th December 2018 and the 14th January 2019 be approved as a correct record.

HEALTH, WELLBEING AND ADULTS

148 Safeguarding Adults Board: Annual Report 2017/18 and Strategic Plan 2016/19

Further to Minute No. 84, 18th October 2017, the Director of Adults and Health submitted a report presenting the Leeds Safeguarding Adults Board Annual Report for 2017/18, together with its Strategic Plan (2016/19). The report looked to provide details of the Board's achievements over that period and set out the Board's ambitions moving forward.

The Board welcomed Richard Jones CBE, Independent Chair of the Leeds Safeguarding Adults Board to the meeting, who was in attendance in order to introduce the key points of the annual report and to highlight key priorities.

Responding to a Member's enquiry, the Board received further information regarding the existing arrangements in place and the ongoing work being undertaken with neighbouring Authorities and partners to further develop the collaborative approach towards safeguarding matters, specifically those with cross-boundary implications.

Again, in response to a Member's enquiry, the Board received information on the role played by third sector organisations in the promotion of safeguarding

in the particular communities they serve, together with the work being undertaken to continue to develop the third sector's role in this area.

RESOLVED –

- (a) That the contents of the Leeds Safeguarding Adults Board Annual Report 2017/18 and the Board's Strategic Plan going forward, as appended to the submitted report, be noted;
- (b) That the strategic aims and ambitions of the Leeds Safeguarding Adults Board, which looks to make Leeds a safe place for everyone, be supported.

LEARNING, SKILLS AND EMPLOYMENT

149 Determination of School Admissions Arrangements for 2020/21

The Director of Children and Families submitted a report which sought approval of the Local Authority Admissions Policy and admissions arrangements for school entry in 2020. Also, the report detailed the changes which had been made to the policy, and invited the Board to note the updated co-ordination arrangements.

RESOLVED –

- (a) That in considering the school admissions arrangements for 2020, approval be given to the Admissions Policies for Primary and Secondary schools, as detailed within Appendices A and B to the submitted report, with the following being noted:-
 - (i) That the nearest priority is no longer included in the policy for Community and Voluntary Controlled Primary Schools and that applications will be prioritised based on catchment area priority;
 - (ii) That any child with a sibling on roll at the school at the time of admission will receive sibling priority for admission;
 - (iii) That applications received more than 4 weeks after the national deadline for applications will be considered as 'late' and therefore considered after all 'on time' preferences (currently 6 weeks);
 - (iv) That the wording in relation to Children Looked After has been amended to reflect current legislation and practice;
 - (v) That parents will apply directly to the Local Authority for a school place outside the normal admissions round (rather than directly to their preferred school); and
 - (vi) That the policy includes greater clarity regarding waiting lists, home addresses, shared care arrangements where parents have separated and how multiple birth siblings do not have the random allocation tie break applied where they are tied for the final place available.
- (b) That the co-ordinated scheme for admission arrangements for entry in September 2020, as detailed at Appendices C and D to the submitted report, be noted, with it also being noted that there are no changes to

the 2019 arrangements, other than updates to timelines, and that in-year applications should be sent to the Admissions Team rather than directly to schools;

- (c) That it be noted that the officer responsible for this work is the Lead for the Admissions and Family Information Service, with it also being noted that the date for implementation (ie. determination of any revised policy) is by no later than 28 February 2019, with the policy being published by 15 March 2019.

(Under the provisions of Council Procedure Rule 16.5, Councillor A Carter required it to be recorded that he abstained from voting on the decisions referred to within this minute)

150 Design & Cost Report and Tender Acceptance Report for the Learning Places expansion of Moor Allerton Hall Primary School

Further to Minute No. 124, 19th December 2018, the Director of Childrens and Families submitted a report on the proposed expansion of Moor Allerton Hall Primary School with specific reference to the proposed entering into a Joint Contracts Tribunal (JCT) 2016 contract with Leeds D&B One Co. for the delivery of critical works which were required to adhere to the expansion programme. In addition, the report sought the necessary approvals to enter into related contracts and to incur the necessary expenditure.

Responding to a Member's enquiry, the Board discussed and received further information on the estimated overall costings for the scheme, and what the estimated costs, as detailed within the submitted report, were comprised of.

RESOLVED –

- (a) That the expenditure of £5,653,729.02 from capital scheme number 32737/MAL/000 for the construction work and associated fees for the expansion of Moor Allerton Hall Primary School, necessary for occupation from September 2019, be approved;
- (b) That the acceptance of the tender submitted via the Leeds Local Education Partnership in the sum of £4,730,797 inclusive of all professional design fees incurred by the appointed contractor, development costs and surveys incurred by the contractor, be authorised; with it being noted that this figure includes the previously approved sum of £355,503.43 for the completion of the necessary 'Early Works' packages, and that the release of funding for the construction costs will be subject to valuations completed and validated by NPS Ltd. (Leeds);
- (c) That the requirement to enter into a contractual agreement with Leeds D&B One Co. in order to deliver the development at Moor Allerton Hall Primary School, be authorised, which will take the form of a JCT 2016 head contract between the authority and Leeds D&B One Ltd. for the sum of £4,730,797;

- (d) That approval be given to the entering into a deed of variation with Environments for Learning Leeds PFI One Limited, in order to exclude the existing service road across Allerton Fields from the PFI site for Allerton Grange School in order that such access road can be remodelled as part of the development at Moor Allerton Hall Primary School;
- (e) That approval be given for the resolutions, as minuted, from this report to be exempted from the 'Call In' process, on the grounds of urgency, as detailed within sections 4.5.1 – 4.5.4 of the submitted report;
- (f) That it be noted that the estimated scheme cost of £5,653,729.02 includes: £4,730,797 for construction works (this is the contract / tender submission value inclusive of £355,503.43 of previously approved 'Early Works' costs); professional fees and survey costs of £509,285; £30,000 for loose furniture and equipment; £55,500 for supporting costs and a client held contingency commensurate to the scale and complexity of the project; with it also being noted that the construction cost includes £358,694.00 of 'on-site' Highways upgrades to facilitate the conversion of the PFI service road into a drop-off loop serving both Moor Allerton Hall and Allerton Grange School, with it being further noted that this solution has been developed in conjunction with Planning and Highways in response to evidenced congestion and road safety issues in the locality and which represents a significant and critical 'abnormal' added to the scheme during design development;
- (g) That it be noted that the officers responsible for the implementation of the above resolutions are the Head of Service Learning Systems and the Head of Projects and Programmes, Asset Management and Regeneration, and that approval be given to authorise such officers to enter into all other agreements which are required to deliver this project.

(Under the provisions of Council Procedure Rule 16.5, Councillor A Carter required it to be recorded that he abstained from voting on the decisions referred to within this minute)

(The Council's Executive and Decision Making Procedure Rules state that a decision may be declared as being exempt from the Call In process if it is considered that any delay would seriously prejudice the Council's, or the public's interests. In line with this, the resolutions contained within this minute were exempted from the Call In process, as per resolution (e) above, and for the reasons as detailed within sections 4.5.1 – 4.5.4 of the submitted report)

151 Outcome of Statutory Notice to permanently increase learning places at Benton Park Secondary School from September 2021

Further to Minute No. 89, 17th October 2018, the Director of Children and Families submitted a report detailing proposals brought forward to meet the Local Authority's duty to ensure a sufficiency of school places. Specifically, this report detailed a proposal to expand secondary school provision at

Benton Park Secondary School and sought a final decision in respect of this proposal.

Members welcomed the proposed expansion of provision at Benton Park Secondary School, and responding to a Member's enquiry, the Board received further information on the actions being taken which aimed to deliver increased funding where it was required for other schools of a similar priority.

RESOLVED –

- (a) That the proposal to permanently expand secondary provision at Benton Park Secondary School from a capacity of 1225 pupils to 1500 pupils, with an increase in the admission number from 245 to 300, with effect from September 2021, be approved;
- (b) That it be noted that the implementation of the decision (as above) is subject to feasibility and planning permission, as indicated at section 4.4.1 of the submitted report, and that the proposal has been brought forward in time for places to be delivered for 2021;
- (c) That it be noted that the responsible officer for the implementation of such matters is the Head of Learning Systems.

COMMUNITIES

152 Locality Working and Priority Neighbourhood Update

Further to Minute No. 101, 15th November 2017, the Director of Communities and Environment submitted a report which highlighted the progress which had been made to date, the emerging issues which had arisen and the areas for further development in relation to the Locality Working and the Priority Neighbourhood work programme.

Responding to a Member's enquiry regarding the monitoring of performance in this area, the Board noted that the new approach had only been operational for a year, and that more detailed performance data would follow in the 'Year 2' update report.

Also, in response to a Member's enquiry, the Board received assurances that although focus was being placed upon the 6 priority neighbourhoods and 12 priority Wards, the overall aim of the approach was to provide benefits to all communities across the city, and not to negatively impact upon those communities which bordered the priority neighbourhoods.

RESOLVED –

- (a) That the contents of the submitted report, together with the comments made at the meeting regarding the progress which has been made in this area to date, be noted;
- (b) That the Director of Communities and Environment be requested to progress performance management arrangements at the appropriate

spatial level to support Year Two of the Priority Neighbourhoods programme;

- (c) That the Director of Communities and Environment be requested to provide Executive Board with an annual update on year two achievements in 12 months' time.

153 Long term strategic partnership with Leeds Credit Union

Further to Minute No. 61, 21st October 2015, the Director of Communities and Environment submitted a report which provided an update on the Council's strategic approach towards supporting the work of Leeds Credit Union (LCU) in tackling financial exclusion and poverty in Leeds, and which detailed proposals to further develop the longer term strategic partnership between the Council and the LCU.

Members highlighted the valuable role which continued to be played by the Leeds Credit Union across the city.

In considering the submitted report and in response to a Member's specific request, agreement was provided that, separate to the Executive's consideration of this matter today, the relevant Scrutiny Board would be asked to review the contents of the submitted Executive Board report and any related financial information regarding the LCU, as part of the Council's longstanding partnership role.

Responding to a Member's enquiry, confirmation was received that having sought specific legal advice, the proposals detailed within the submitted report did not violate any EU State Aid Regulations.

RESOLVED –

- (a) That, separate to the Executive's consideration of this matter today, the relevant Scrutiny Board be asked to review the contents of the submitted Executive Board report and any related financial information regarding the LCU;
- (b) That the significant progress which has been made and the projects developed through the partnership between the Council and Leeds Credit Union, be noted and welcomed;
- (c) That the provision to Leeds Credit Union of a grant over 6 years of £198,333 per year, that is linked to greater lending targets and membership levels of Leeds residents, be approved;
- (d) That the necessary authority be delegated to the Director of Communities and Environment, in consultation with the Chief Officer Financial Services, to enable the Director to negotiate and enter into a grant agreement with Leeds Credit Union;

- (e) That agreement be given for the amount of interest payable by Leeds Credit Union on its existing loan from the Council to be reduced, in line with the details as set out within the submitted report.

154 Homelessness and Rough Sleeping Strategy 2018-2022

The Director of Resources and Housing submitted a report which sought approval of the Leeds Homelessness and Rough Sleeping Strategy 2018 to 2022 and which sought approval to request that the Leeds Homelessness Forum undertake the role of overseeing the delivery of the Strategy over its life span.

Members welcomed the contents of the submitted report and the progress being made in Leeds, with specific reference being made to the key role being played by the multi-agency Street Support Team.

RESOLVED –

- (a) That the Leeds Homelessness and Rough Sleeper Strategy 2018-2022, as appended to the submitted report, be approved;
- (b) That the Leeds Homelessness Forum be requested to oversee the delivery of the Homelessness and Rough Sleeper Strategy over its life span.

ECONOMY AND CULTURE

155 North and West Yorkshire Business Rates Pool

The Chief Officer (Financial Services) submitted a report which provided an update on the successful North and West Yorkshire bid to pilot 75% business rates retention in 2019/20; which noted the revoking of the Leeds City Region Pool; requested approval of the formation of a new Joint Committee to oversee the North and West Yorkshire Business Rates Pool; and which also requested agreement of the related Governance Agreement and Terms of Reference.

In considering the submitted report and with reference to the Government's 'Fair Funding Review', the Board welcomed the resource which this pilot would bring to the Council as a member of the North and West Yorkshire Business Rates Pool in 2019/20, whilst Members also emphasised the need for such a scheme, or its equivalent, to be provided on a longer term basis for the benefit of the Council's forward planning.

In conclusion, the Board extended its thanks to the Chief Officer Financial Services for the work he, and his team had undertaken in leading on the successful pilot bid and also for the ongoing work being undertaken as part of Leeds' role in being the lead authority for the pool.

RESOLVED –

- (a) That the update on the new North and West Yorkshire Business Rates Pool, as detailed within the submitted report, be noted;

- (b) That the revoking of the Leeds City Region Pool on 31st March 2019 be noted, and that agreement be given to the disbanding of the Leeds City Region Pool Joint Committee on the same date;
- (c) That approval be given to appoint the Leader of Leeds City Council to a new Joint Committee which will oversee the new North and West Yorkshire Business Rates Pool, with such a Joint Committee consisting of the Leaders of those Authorities specified in section 3.5 of the submitted report, and which will have the Terms of Reference, as appended to the submitted report;
- (d) That the Governance Agreement for the North and West Yorkshire Business Rates Pool, be noted and agreed;
- (e) That the Terms of Reference for the North and West Yorkshire Business Rates Pool, be noted and approved;
- (f) That the necessary authority be delegated to the City Solicitor in order to enable the City Solicitor to seek the formal agreement of the other 13 members of the Pool to the new arrangements.

156 2019/20 Revenue Budget Proposals; Capital Programme for 2019-2022 and Treasury Management Strategy 2019/20

Further to Minute No. 135, 19th December 2018, the Chief Officer, Financial Services, submitted a suite of reports regarding: proposals for the City Council's Revenue Budget for 2019/20 and the Leeds element of the Council Tax to be levied during the same period; proposals regarding an updated Capital Programme for 2019-2022 and also a proposed updated Treasury Management Strategy for 2019/20.

(A) 2019/20 Revenue Budget and Council Tax

RESOLVED –

- (a) That Executive Board recommends to Council the adoption of the following:-
 - (i) That the revenue budget for 2019/20 totalling £516.7m be approved. This means that the Leeds element of the Council Tax for 2019/20 will increase by 2.99% plus the Adult Social Care precept of 1%. This excludes the police and fire precepts which will be incorporated into the report to be submitted to Council on the 27 February 2019;
 - (ii) That approval be given for grants totalling £65k to be allocated to parishes;
 - (iii) That approval be given to the strategy at Appendix 9 of the submitted report in respect of the flexible use of capital receipts;
 - (iv) That in respect of the Housing Revenue Account, Council be recommended to approve the budget with:-
 - A reduction of 1% in dwelling rents in non-Private Finance Initiative areas.
 - An increase of 3.4% in dwelling rents in PFI areas.
 - A 3.3% increase in district heating charges.

Draft minutes to be approved at the meeting to be held on Wednesday, 20th March, 2019

- That service charges for multi-storey flats are increased by £0.75p per week.
 - That service charges for low/medium rise properties are increased by 3.3%.
 - That the charge for tenants who benefit from the sheltered support service currently paying £6 a week be increased to £8 per week.
 - That any overall increase to tenants in respect of rents, service and sheltered support charges are capped at £3.50 per week.
 - That an overall freeze is applied to any tenant who would have seen a weekly increase of less than £1 per week.
- (b) That Executive Board's authority be given to officers to begin consultations without delay on the proposals for increases to existing fees and charges;
- (c) That Executive Board's agreement be given to the proposals for the local Business Rates discount scheme for 2019/2020, namely:-
- (i) to offer £1000 discount to independent pubs with a rateable value of between £51,000 and £100,000, these pubs having been offered the same discount by government in 2018/19, but not covered by the 33% discount introduced by government for 2019/20 for retail properties with a rateable value under £51,000; and
 - (ii) to continue to freeze the increase faced by businesses who solely provide childcare to the gross level of rates payable in 2017/18, where this increase is as a result of the revaluation;
- (d) That Executive Board's thanks be extended to Scrutiny Boards for the comments and observations they made in considering the Council's initial budget proposals.

(B) Capital Programme Update 2019 – 2022

RESOLVED –

- (a) That Executive Board recommends to Council:-
- (i) the approval of the Capital Programme for 2019-2022 totalling £1,699.7m including the revised projected position for 2018/19, as presented in **Appendix G** to the submitted report;
 - (ii) the approval of the MRP policy statements for 2018/19 and 2019/20, as set out in **Appendix D(i)** and **D(ii)** to the submitted report;
 - (iii) the approval of the new Capital and Investment Strategy, as set out in **Appendix E** to the submitted report.
- (b) That Executive Board approval be given for the list of land and property sites, as shown in **Appendix B** to the submitted report, to be disposed of in order to generate capital receipts for use in accordance with the MRP policy;
- (c) That Executive Board approval be given to the following injections into the capital programme:-

- £194.0m, of annual programmes as set out in **Appendix A(iii)** to the submitted report, to be funded by £90.5m LCC borrowing, £77.5m of HRA specific resources and £26.0m of general fund specific resources;
- £90.9m, of Council Housing Growth Programme Phase 2, as set out in **Appendix A(iii)** to the submitted report, to be funded by £67.8m of HRA borrowing supported by revenue and £23.1m of HRA specific resources;
- £51.7m, of bid pressures as set out in **Appendix A(iii)** and listed at **Appendix A(iv)** of the submitted report, to be funded by Leeds City Council borrowing;
- £127.6m, of other priority pressures as set out in **Appendix A(iii)** of the submitted report, to be funded by £54.8m of Leeds City Council borrowing and £72.8m of general fund specific resources.

(With it being noted that the above resolutions to inject funding of £464.2m will be implemented by the Chief Officer (Financial Services)).

(C) Treasury Management Strategy 2019/20

RESOLVED –

- (a) That the Treasury Strategy for 2019/20, as set out in Section 3.3 of the submitted report, be approved by Executive Board, and that the review of the 2018/19 strategy and operations, as set out in Sections 3.1 and 3.2 of the submitted report, be noted;
- (b) That it be noted by Executive Board that the revised CIPFA (Chartered Institute of Public Finance and Accountancy) Codes and Practice and Ministry of Housing, Communities and Local Government guidance have been adopted, with it also being noted that related changes are detailed in sections 3.6, 3.7 and 3.8 of the submitted report;
- (c) That subject to full Council approval, the proposals for forward funding, as detailed in sections 3.3.6 to 3.3.9 of the submitted report, and as updated in the Treasury Management Policy Statement, as detailed at appendix D to the submitted report, be noted by Executive Board;
- (d) That full Council be recommended to set the borrowing limits for 2018/19, 2019/20, 2020/21 and 2021/22, as detailed in Section 3.4 of the submitted report, and to note the changes to both the Operational Boundary and the Authorised limits;
- (e) That full Council be recommended to set the Treasury Management indicators for 2018/19, 2019/20, 2020/21 and 2021/22, as detailed in Section 3.5 of the submitted report;
- (f) That full Council be recommended to set the investment limits for 2018/19, 2019/20, 2020/21 and 2021/22, as detailed in Section 3.6 of the submitted report;

- (g) That full Council be recommended to adopt the revised Treasury Management Policy Statement, as detailed at appendix D to the submitted report.

(The matters referred to in Minute Nos. (A)(a)(i) – (A)(a)(iv) (Revenue Budget and Council Tax); (B)(a)(i) – (B)(a)(iii) (Capital Programme) and (C)(d) – (C)(g) (Treasury Management Strategy), given that they were decisions being made in accordance with the Budget and Policy Framework Procedure Rules, were not eligible for Call In)

(Under the provisions of Council Procedure Rule 16.5, Councillors A Carter and Golton both required it to be recorded that they respectively abstained from voting on the decisions referred to within this minute)

RESOURCES AND SUSTAINABILITY

157 Financial Health Monitoring 2018/19 - Month 9

The Chief Officer (Financial Services) submitted a report which presented the Council's projected financial health position for 2018/19, as at month 9 of the financial year.

Responding to a Member's enquiry, the Board was provided with further information on the proposal within the submitted report to change the way in which PFI lifecycle costs were funded, together with details of the benefits and implications of such a proposal.

RESOLVED – That the projected financial position of the Authority, as at Month 9 of the 2018/19 financial year, be noted.

158 Best Council Plan 2019/20 - 2020/21

Further to Minute No. 136, 19th December 2018, the Director of Resources and Housing submitted a report presenting the Best Council Plan 2019/20 to 2020/21 for the Board's consideration and approval that it be recommended for adoption by Council on 27 February 2019.

RESOLVED –

- (a) That full Council be recommended to adopt the Best Council Plan 2019/20 to 2020/21, as detailed at Annexe 1 to the submitted report, at its meeting on 27th February 2019;
- (b) That the Board's thanks be extended to Scrutiny Boards and other participants for their comments throughout the consultation process which have informed the proposed Best Council Plan 2019/20 to 2020/21;
- (c) That subject to the Best Council Plan being adopted by Council, it be noted that further development and graphic design work will take place prior to the publication of the updated Best Council Plan in April 2019.

(The matters referred to within this minute, given that they were decisions being made in accordance with the Budget and Policy Framework Procedure Rules, were not eligible for Call In)

159 Full Fibre Network Programme for Leeds

The Director of City Development and the Director of Resources and Housing submitted a joint report which sought approval to undertake a procurement exercise for a partner to build and deliver a full fibre gigabit capable network for Leeds City Council and partner buildings across the district, within a financial envelope, with the aim of using such public sector owned sites as anchors to accelerate the wider roll out of 'fibre' provision.

In considering the submitted report, a Member requested that when this matter returns to the Board, the accompanying report provides details of the alternative approaches to this initiative which had been explored, why they had been rejected and why the approach being recommended was preferred.

Following consideration of Appendices A and B to the submitted report designated as exempt from publication under the provisions of Access to Information Procedure Rule 10.4(3), which were considered in private at the conclusion of the meeting, it was

RESOLVED –

- (a) That the necessary authority be provided to go through a new procurement process for a partner to build and deliver full fibre connectivity to ensure the provision of the greatest amount of coverage, coupled with the opportunity to extend connectivity further with commercial investment within Leeds City Council's financial envelope;
- (b) That agreement be given for all budgets, where there is a connectivity requirement, to be incorporated within the 'Full Fibre Programme', in order to achieve a greater coverage, cost saving and benefits realisation;
- (c) That it be noted that the Chief Digital and Information Officer will be responsible for overseeing the 'Full Fibre' implementation, and that the Chief Economic Development Officer will take responsibility for supporting the commercial investment opportunities that this build may generate for the city.

(Under the provisions of Council Procedure Rule 16.5, Councillor A Carter required it to be recorded that he abstained from voting on the decisions referred to within this minute)

160 Fleet Improvement Plan

The Director of Resources and Housing submitted a report providing a summary of the progress which had been made to date on the upgrade of the Council's fleet, which presented details of the next phase of the Council's fleet replacement plan and the electric vehicle scheme for the city, and which also

Draft minutes to be approved at the meeting
to be held on Wednesday, 20th March, 2019

provided an overview of the roll out of the related electric infrastructure across the city.

Responding to an enquiry regarding the initiative which would enable local businesses to trial electric vehicles, it was highlighted that to ensure that the maximum number of businesses could benefit from this, an individual trial would only be for a pre-determined timeframe, currently proposed as 2 months.

Also, the Board received further information on the proposal regarding the electric retro-fitting of four refuse collection vehicles, and how such an innovative proposal would provide the Council with an interim opportunity to evaluate the performance of such vehicles on the ground, during a period when electric vehicle technology progressed rapidly. In addition, Members also received further information on how some businesses with fleets of heavy duty vehicles, such as bus companies, were approaching such matters.

Also, in acknowledging the speed at which technology in the field of ultra-low emissions vehicles was progressing, Members received further information on how the Council looked to continually review and monitor such matters in order to inform the approach that the Authority was taking.

RESOLVED –

- (a) That it be noted that there is a separate report regarding the Revenue Budget Proposals and Capital Programme for 2019/2020 on the agenda for this meeting which seeks an injection of £1.98m into Capital Scheme 32834/HEL/000 (Minute No. 156 refers);
- (b) That the authority to spend the £1.98m capital received from Highways England into the capital programme, be approved;
- (c) That the authority to procure for the electric vehicle scheme for: (i) up to 75 vehicles; and (ii) the external partner to support mobilisation of the electric van scheme, be approved;
- (d) That the authority to procure for the electric retrofit of four of the refuse collection vehicles, using the capital funding previously allocated for CNG vehicles, be approved;
- (e) That the fleet replacement programme for 2019/20, which includes the accompanying electric infrastructure for the Council's own fleet, be approved;
- (f) That the authority to procure for the additional electric charging infrastructure, funded through grant funding, be approved;
- (g) That the development of the Alternative Fuel Strategy, be supported.

ENVIRONMENT AND ACTIVE LIFESTYLES

161 Design and Cost Report for Proposed new Gym at Middleton Leisure Centre

The Director of City Development submitted a report which outlined proposals to develop a new gym and re-modelled entrance area at Middleton Leisure Centre, and which also sought the relevant 'Authority to Spend' on the further design and construction of the proposed works at the Centre.

RESOLVED –

- (a) That Authority to Spend £1,146,000 against Capital Scheme 33055 on the further design and construction of the proposed new gym, be approved, which will be inclusive of construction costs, fees and contingencies, subject to the award of planning consent for the proposed works;
- (b) That it be noted that the Head of Active Leeds is responsible for the implementation of these proposals through existing delegated authority.

REGENERATION, TRANSPORT AND PLANNING

162 Leeds Public Transport Investment Programme: Bradford to Leeds (A647) Bus Priority Corridor

Further to Minute No. 45, 25th July 2018, the Director of City Development submitted a report which provided an update on the progress during 2018/19 on the significant schemes and the package development of the Leeds Public Transport Investment Programme. In addition, the report specifically set out the next steps for delivering the Bradford to Leeds A647 Bus Priority Corridor as part of the Programme and which sought related approvals.

Responding to a Member's specific concerns, officers provided assurances that where any related proposals required Traffic Regulation Orders to be obtained, then they would be subject to the usual statutory processes, including any formal public notice requirements.

With regard to the specific proposals regarding bus lanes and the operation of such lanes, the Board was provided with assurances that prior to any decisions being taken on such matters, Members of any affected Wards would be consulted.

RESOLVED –

- (a) That the progress made since April 2016 in developing proposals, together with the subsequent public consultation responses received, be noted;
- (b) That the total expenditure of £9.93m, funded from the existing Leeds Public Transport Investment Programme funding of £9.68m and an injection of £246,222 from S106 Developer Contributions to carry out

the detailed design and construction of the Bradford to Leeds A647 Bus Priority Corridor, be approved;

- (c) That it be noted that the Chief Officer for Highways and Transportation is responsible for the implementation of the decisions arising from the submitted report.

(Under the provisions of Council Procedure Rule 16.5, Councillor A Carter required it to be recorded that he abstained from voting on the decisions referred to within this minute)

163 Proposed Heads of Terms for Joint Venture Arrangements between London and Continental Railways and Leeds City Council

Further to Minute No. 80, 17th October 2018, the Director of City Development submitted a report which presented the proposed Heads of Terms for Joint Venture Arrangements with London and Continental Railways (LCR) in order to progress the proposals for the redevelopment of Leeds railway station. In addition, the report also sought relevant approvals to progress such proposals.

Following consideration of Appendix A to the submitted report designated as exempt from publication under the provisions of Access to Information Procedure Rule 10.4(3), which was considered in private at the conclusion of the meeting, it was

RESOLVED –

- (a) That the detail of the Heads of Terms for Joint Venture Arrangements with London & Continental Railways, as set out in exempt Appendix A to the submitted report, be approved, in order to progress the proposals for the redevelopment of Leeds railway station;
- (b) That the necessary authority be delegated to the Director of City Development, to enable the Director to finalise and enter into the Joint Venture Arrangements with London & Continental Railways;
- (c) That approval be given to inject and to provide the ‘Authority to Spend’ £2m as the Council’s Capital contribution towards the partnership to be established, pursuant to the Joint Venture Arrangements;
- (d) That it be noted that the principle of joint acquisitions with LCR will be the subject of a further report to Executive Board in the future.

164 Phase 2 Leeds (River Aire) Flood Alleviation Scheme

Further to Minute No. 114, 13th December 2017, the Director of City Development submitted a report providing a further update on the development of Phase 2 of the Leeds Flood Alleviation Scheme (LFAS2). In addition, the report also sought approval of the remaining elements of the scheme required to deliver the proposals.

Members welcomed the proposals detailed within the submitted report and briefly discussed the location of the proposed attenuation area.

In addition, the Board acknowledged that the two step approach being recommended was the most pragmatic way forward, given the Government's current position of being unable to provide any more than £65million of funding at this stage, prior to the next Comprehensive Spending Review.

Regarding the Council making representations to Government with the aim of securing further Government funding for the scheme, Members discussed the actions which had been taken to date to make such representations, with the Chief Executive also providing an update in which he advised that liaison with senior civil servants and the Environment Agency continued, and that the city's MPs were also being kept informed.

RESOLVED –

- (a) That the scheme, as described within the submitted report, be approved;
- (b) That approval be given that the two step phased approach is the most pragmatic way forward at this time;
- (c) That the injection of the remaining confirmed funding, as listed within section 4.4.1 of the submitted report, be approved;
- (d) That subject to the affordability of tendered prices, the necessary authority required to spend consultant and contractor costs to progress the resolutions arising from the submitted report be delegated to the Director of City Development, subject to agreement with both the Executive Member for 'Regeneration, Transport and Planning' and the Leader of the Council;
- (e) That approval be given for Leeds City Council to take responsibility for the maintenance and operation of all assets constructed as part of the LFAS2;
- (f) That it be noted that the Chief Officer Highways and Transportation will be responsible for the implementation of such matters.

165 Local Flood Risk Management Strategy

Further to Minute No. 125, 19th December 2018, the Director of City Development submitted a report which reviewed the implementation of the Local Flood Risk Management Strategy (LFRMS) over the past 6 years. In addition, the report provided information on the outcomes from the consultation undertaken in respect of the LFRMS since the Board's initial consideration of the Strategy in December 2018 and which invited the Board to endorse the LFRMS as submitted, and refer it to full Council with a recommendation that it be formally adopted.

RESOLVED –

- (a) That the contents of the submitted report; the outcomes from the consultation undertaken, together with the comments of the Scrutiny Board (Infrastructure, Investment and Inclusive Growth), as detailed at Appendix 5 to the submitted report, be noted;
- (b) That the Local Flood Risk Management Strategy as appended to the submitted report, be endorsed, and that agreement be given for the Strategy to be referred to full Council in line with the Budgetary and Policy Framework Procedure Rules, with a recommendation that it is formally adopted by the Council;
- (c) That it be noted that subject to the Strategy being approved by Council on 27th March 2019, the Strategy will be implemented by 30th April 2019.

(The matters referred to within this minute, given that they were decisions being made in accordance with the Budget and Policy Framework Procedure Rules, were not eligible for Call In)

166 Leeds City Region Enterprise Zone update and Infrastructure Delivery

The Director of City Development submitted a report providing an update on the progress within the Leeds City Region Enterprise Zone and which sought to delegate authority to the Director of City Development to negotiate and enter into agreements with Northern Powergrid (NPG), West Yorkshire Combined Authority (WYCA) and the relevant landowners / developers in order to facilitate the installation of, and payment for the infrastructure required for the provision of additional power to the Enterprise Zone and adjoining areas.

Following consideration of Appendices 2 and 3 to the submitted report designated as exempt from publication under the provisions of Access to Information Procedure Rule 10.4 (3), which were considered in private at the conclusion of the meeting, it was

RESOLVED –

- (a) That the progress which has been made to secure the development and occupation of new floorspace within the Enterprise Zone, be noted;
- (b) That subject to the approval of a Final Business Case by the West Yorkshire Combined Authority, the principle of the Council entering into agreements with Northern Powergrid and the Combined Authority, as well as with relevant landowners/developers, be approved, in order to facilitate the construction of the infrastructure required to provide an additional power supply for the Enterprise Zone and the adjoining area;
- (c) That the necessary authority be delegated to the Director of City Development in order to enable the Director to negotiate and enter into an agreement with West Yorkshire Combined Authority for the

provision of funding to support power infrastructure delivery and to inject the funding provided into the Council's Capital Programme;

- (d) That subject to an agreement acceptable to the Director of City Development being negotiated with Northern Powergrid for the installation of the required infrastructure, the necessary authority be delegated to the Director of City Development in order to enable the Director to accept a formal quote from Northern Powergrid and to incur the necessary expenditure to facilitate such installation;
- (e) That the necessary authority be delegated to the Director of City Development in order to enable the Director to negotiate and enter into agreements with Northern Powergrid for the installation of the required infrastructure, and also with relevant landowners in order to recover the costs of installing such infrastructure.

167 Leeds Living: Housing Infrastructure Fund Bid

The Director of City Development submitted a report regarding the Council's proposed approach towards supporting a healthy and diverse city centre residential market through a bid to the Government's Housing Infrastructure Fund (HIF).

RESOLVED –

- (a) That the contents of the submitted report, together with the vision for the development of the residential offer in the city centre through the Leeds Living programme in line with the Leeds Inclusive Growth Strategy; Best City Centre Vision; Our Spaces Strategy; Connecting Leeds Transport Strategy and the South Bank Regeneration Framework, be noted;
- (b) That agreement be given for the Director of City Development to submit a business case to the Housing Infrastructure Fund on the basis as set out at paragraphs 3.5-3.16 of the submitted report, in order to support the acceleration and unlocking of housing delivery in the city centre, with a further report being submitted to the Board to enable the injection of funding, delivery and spending programme, if the submission is successful;
- (c) That the necessary authority be delegated to the Director of City Development in order to enable the Director to negotiate and enter into collaboration agreements with landowners/developers in connection with the submission of the Council's business case;
- (d) That the necessary authority be delegated to the Director of City Development in order to enable the Director to approve the final details of the Housing infrastructure Fund business case by 22nd March 2019.

DATE OF PUBLICATION: FRIDAY, 15TH FEBRUARY 2019

**LAST DATE FOR CAL IN
OF ELIGIBLE DECISIONS:** 5.00 PM, FRIDAY 22ND FEBRUARY 2019